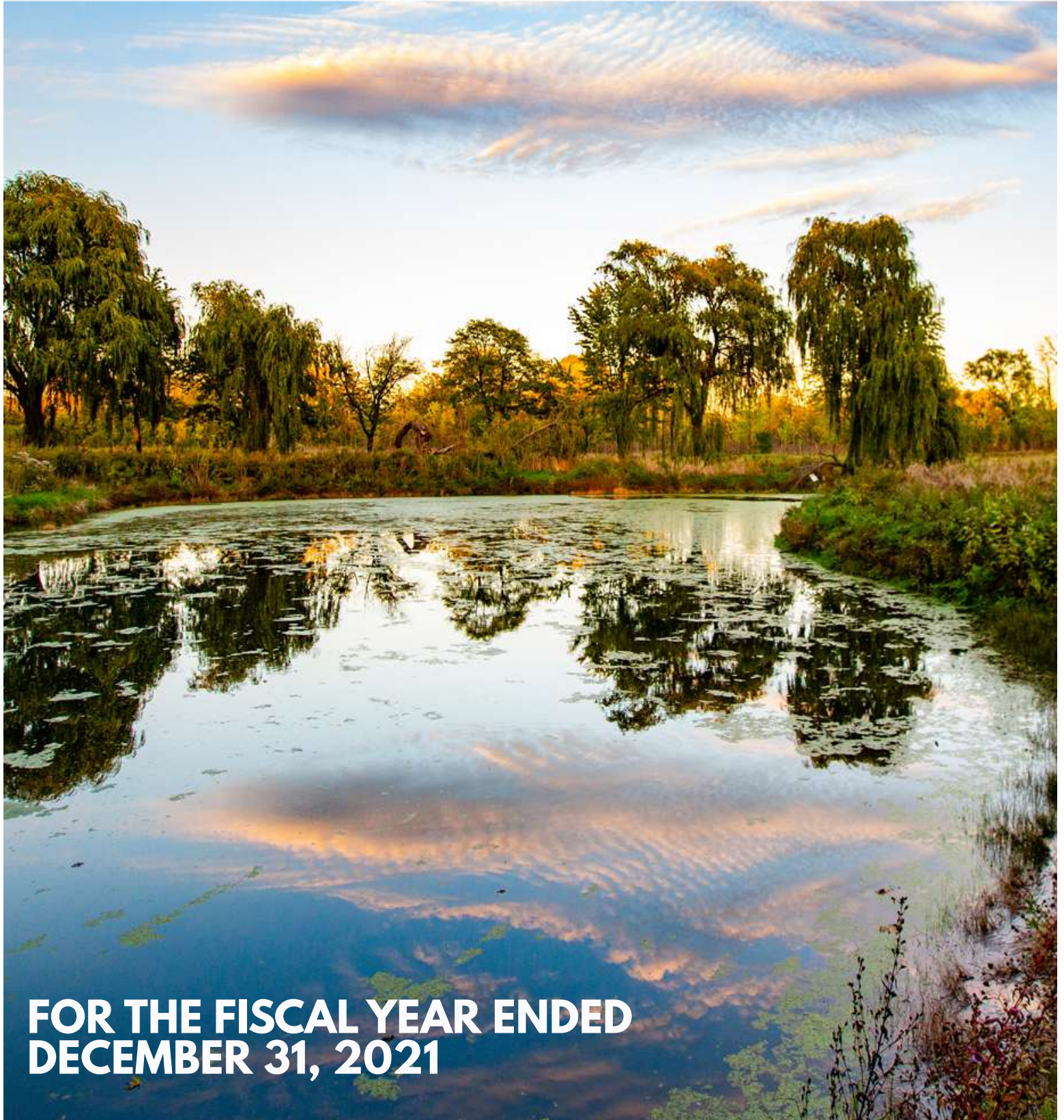




PARK DISTRICT OF HIGHLAND PARK, ILLINOIS

ANNUAL COMPREHENSIVE FINANCIAL REPORT



**FOR THE FISCAL YEAR ENDED
DECEMBER 31, 2021**

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

**ANNUAL COMPREHENSIVE
FINANCIAL REPORT**

For the Year Ended
December 31, 2021

Prepared by:

Finance Department
Mari-Lynn Peters, Director of Finance

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HIGHLAND PARK, ILLINOIS
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HIGHLAND PARK, ILLINOIS
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HIGHLAND PARK, ILLINOIS
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INTRODUCTORY SECTION

PARK DISTRICT OF HIGHLAND PARK

**Principal Officials
December 31, 2021**

BOARD OF PARK COMMISSIONERS

Barnett Ruttenberg, President

Terry Grossberg, Vice President

Calvin A Bernstein, Commissioner

Jennifer Freeman, Commissioner

Brian Kaplan, Commissioner

ADMINISTRATIVE

Brian Romes, Executive Director

Mari-Lynn Peters, Director of Finance

Mitch Carr, Director of Recreation and Facilities

Liz Gogola, Director of Communications & Marketing

Jeff Smith, Director of Planning, Projects, and IT

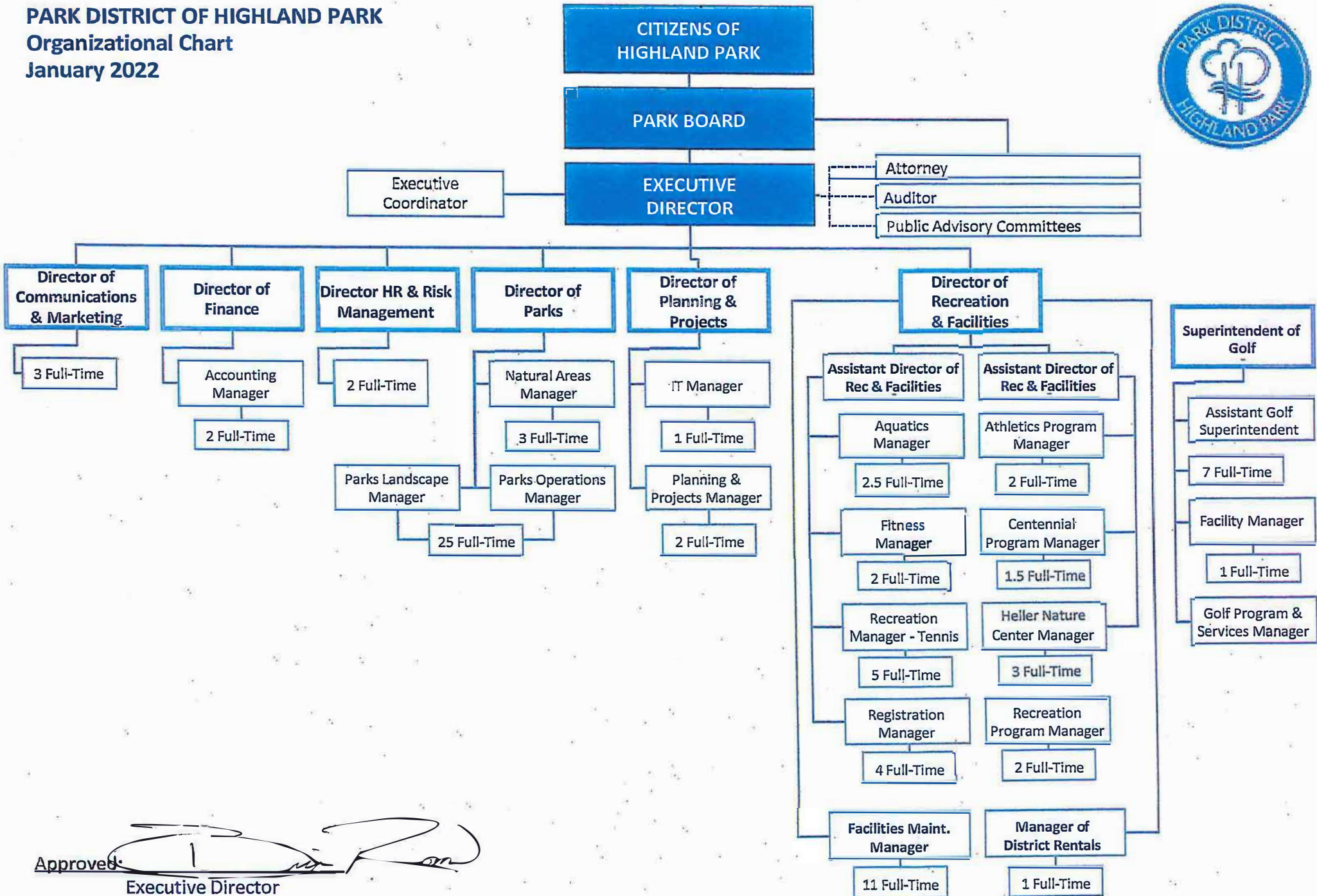
Daniel Voss, Director of Parks

Chris Kopka, Director of Human Resources & Workforce Strategy

Chris Maliszewski, Assistant Director of Recreation and Facilities

Amy Murrin, Assistant Director of Recreation and Facilities

PARK DISTRICT OF HIGHLAND PARK
Organizational Chart
January 2022



Approved: 
 Executive Director

Date: 12/16/21



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**Park District of Highland Park
Illinois**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

December 31, 2020

Christopher P. Morrill

Executive Director/CEO



636 Ridge Road
Highland Park, IL 60035
847.831.3810 | pdhp.org

June 1, 2022

To: Board of Park Commissioners and Citizens of the Park District of Highland Park

State law requires that every general-purpose local government publish within six months of the close of each fiscal year a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended December 31, 2021.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal controls that are established for this purpose. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Sikich LLP, Certified Public Accountants, has issued an unmodified (“clean”) opinion on the Park District of Highland Park’s financial statements for the year ended December 31, 2021. The independent auditor’s report is located at the front of the financial section of this report.

Management’s discussion and analysis (MD&A) immediately follows the independent auditor’s report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

Profile of the Park District of Highland Park

The District was founded in 1909 and is located in the City of Highland Park, Illinois along the north shore of Lake Michigan. The District serves the City of Highland Park and a small portion of the Village of Deerfield. The District owns and/or operates approximately 800 acres of land with 45 park areas, while also helping other municipal agencies manage some land and is located approximately 25 miles north of Chicago.

The Park District operates under a Board-Director form of government serving a population of approximately 30,000. Educational services for the residents of the District are provided by North Shore School District 112 and Township High School District 113. Route 41 traverses the District and Interstate 94 is along its western boundary. METRA rail service to downtown Chicago is available with 3 stations in Highland Park, including downtown, Ravinia and Breaside.

The District usually offers over 3,000 programs annually. However, due to the continued pandemic during 2021, only 2,671 programs were offered with limited enrollment, due to social distancing standards mandated by the Centers for Disease Control. These programs include athletics, pre-school, art and dance, ice skating, tennis, swimming, golf, gymnastics, and tennis. The District also offers general youth and adult variety programs throughout its facilities and parks. To support programs and services to the community, the District maintains approximately 800 acres of parkland, natural areas and beaches and recreation amenities including baseball and softball fields (23), outdoor basketball courts (full and half - 16), football/soccer fields (15), indoor/outdoor tennis courts (38), pickleball courts (8), disc golf courses (2), and fishing areas (4). The District operates 10 recreation facilities ranging from an ice center to a nature center.

The Annual Comprehensive Financial Report, which follows this transmittal letter, includes all funds of governmental operations and component units based on financial accountability. The accompanying financial statements include only those funds of the Park District, as there are no other organizations for which it has financial accountability. The Park District participates in the Illinois Municipal Retirement Fund (IMRF), the Northern Suburban Special Recreation Association (NSSRA), and the Park District Risk Management Agency (PDRMA). These organizations are not included in this report. However, such statements are available upon request from their respective business offices.

The Board of Park Commissioners is required to adopt a final budget and appropriation ordinance by no later than three months after the close of the fiscal year. This annual budget serves as the foundation for the Park District of Highland Park's financial planning and control. The budget is prepared by fund and state law prohibits further appropriation at any time within the same fiscal year. The Board of Commissioners has the authority, after the first six months of the fiscal year, to make transfers between various items in any fund in the appropriation ordinance with a two-thirds (2/3) vote. Additionally, if circumstances warrant it, a supplemental budget and appropriations ordinance can be prepared. Transfers cannot exceed 10%, in the aggregate, of the total amount appropriated for the fund or item that is having funds reallocated.

Local Economy

The City of Highland Park has a well-established reputation as a preeminent community located in the northern corridor of the Chicago metropolitan area. The area encompassing the Park District of Highland Park is an outstanding place in which to live and work as the city has a large residential base and a successful downtown. The residents of Highland Park receive excellent municipal and educational services. From an educational standpoint, over one-third of its residents have an advanced degree and an additional third have a bachelor's degree. This is well above the norm for the County (Lake) as well as the State of Illinois.

From a pure economic position, the District serves a highly affluent community as the median value of homes is \$553,500 as opposed to a state average of \$227,500. The median household income of \$231,170 is approximately 338% higher than the state's median household income.

Long-term Planning

GreenPrint 2024, the District's comprehensive master plan, was adopted at the December 2015 Regular Board Meeting. It establishes a clear set of goals, best practices and standards for all Park District facilities, open space, and programs. Since adoption, numerous initiatives have been addressed including the creation of the Parks Foundation of Highland Park, the Athletic Field Master Plan, the Lakefront Master Plan, the Beach Management Plan, and various Site Master Plans. Major capital repair and replacement initiatives from the Park District's Capital Plan were completed in 2021 including replacement of the parking lot and addition of a sidewalk at Golf Learning Center, replacement of two playgrounds at Sunset Woods Park, and construction of The Preserve. The replacement of pedestrian bridges at Sunset Valley Golf Club will conclude in 2022.

Working with the City of Highland Park, the District purchased the Highland Park Country Club property in 2018 and began the transformation to a passive recreational open space. This conversion project will create a large natural open area with walking paths and nature play amenities in the center of town for all to enjoy. Construction began in 2020 and is anticipated to be completed in 2022.

During 2019, a community Attitude and Interest Survey was completed. Information obtained from the survey was used to update GreenPrint 2024 to ensure that resources are aligned with current and future resident needs, community values, and the District's changing demographics.

Other Information

Independent Audit: The District is required by Illinois Compiled Statutes to have an annual audit conducted by an independent certified public accountant selected by the Board of Park Commissioners. The audit firm, Sikich LLP, Certified Public Accountants' report on the general-purpose financial statements and combining and individual fund statements and schedules are included in the financial section of this report.

Awards: The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Park District of Highland Park for its annual comprehensive financial report for the fiscal year ended December 31, 2020. This was the thirty second consecutive year that the District has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

In 2021, the Park District of Highland Park received the following awards:

- IPRA 1st Place Photography – Nature Landscape

Affiliations: The District is a member of the National Recreation and Park Association (NRPA), the Illinois Association of Park Districts (IAPD), the Illinois Park and Recreation Association (IPRA), the Park District Risk Management Agency (PDRMA) and the Northern Suburban Special Recreation Association (NSSRA).

The timely preparation of this comprehensive financial report was made possible by the dedicated staff of the entire Park District and coordinated by the Finance staff. We would like to express our sincere appreciation for their contributions not only to this report, but also to their commitment of abiding to policies and procedures to ensure the high integrity of the information presented in this financial report. We thank the Board of Park Commissioners for their leadership and support as it relates to the financial operations and policies of the District.

Sincerely,



Brian Romes
Executive Director



Mari-Lynn Peters
Director of Finance

FINANCIAL SECTION

1415 West Diehl Road, Suite 400
Naperville, IL 60563
630.566.8400

SIKICH.COM

INDEPENDENT AUDITOR'S REPORT

Board of Park Commissioners
Park District of Highland Park
Highland Park, Illinois

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Park District of Highland Park, Highland Park, Illinois (the District), as of and for the year ended December 31, 2021, and the related notes to financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Park District of Highland Park, Highland Park, Illinois as of December 31, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under these standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions.

Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements.

The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections and supplemental schedules as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Sikich LLP

Naperville, Illinois

June 1, 2022

**GENERAL PURPOSE EXTERNAL
FINANCIAL STATEMENTS**

PARK DISTRICT OF HIGHLAND PARK, ILLINOIS

**Management’s Discussion and Analysis
December 31, 2021**

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Our discussion and analysis of the Park District of Highland Park’s financial performance provides an overview of the District’s financial activities for the fiscal year ended December 31, 2021. Please read it in conjunction with the transmittal letter, which begins on page iv and the District’s financial statements, which begin on page 5.

FINANCIAL HIGHLIGHTS

- The Park District of Highland Park’s net position increased \$7,124,781, which is approximately 98% greater than the prior year, as a result of operations.
- During the year, government-wide revenues for the primary government totaled \$24,349,915 while expenses totaled \$17,225,134, resulting in an increase to net position of \$7,124,781.
- The Park District of Highland Park’s net position totaled \$66,712,259 on December 31, 2021, which includes \$37,566,498 net investment in capital assets, \$316,363 subject to external restrictions, and \$28,829,398 unrestricted net position that may be used to meet the ongoing obligations to citizens and creditors.
- The General Fund reported excess revenue for the year of \$1,897,183 exclusive of net transfers out of \$622,515. The net change in fund balance of \$1,274,668 brings the fund balance in the General Fund to \$5,337,002, resulting in an increase of 31.4%.

USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities (on pages 5 - 6) provide information about the activities of the District as a whole and present a longer-term view of the District’s finances. Fund financial statements begin on page 7. For governmental activities, these statements tell how services were financed in the short term as well as what remains for future spending. Fund financial statements also report the District’s operations in more detail than the government-wide statements by providing information about the District’s most significant funds.

Government-Wide Financial Statements

The government-wide financial statements provide readers with a broad overview of the District’s finances, in a matter similar to a private-sector business. The government wide financial statements can be found on pages 5 - 6 of this report.

The Statement of Net Position reports information on all of the District’s assets/deferred outflows and liabilities/deferred inflows, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating. Consideration of other nonfinancial factors, such as changes in the District’s property tax base and the condition of the District’s infrastructure, is needed to assess the overall health of the District.

PARK DISTRICT OF HIGHLAND PARK, ILLINOIS

**Management’s Discussion and Analysis
December 31, 2021**

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USING THIS ANNUAL REPORT – Continued

Government-Wide Financial Statements – Continued

The Statement of Activities presents information showing how the government’s net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and government and recreation services. There are no business-type activities reported by the District.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the District are reported as governmental funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the District’s near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government’s near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

The District maintains five individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Recreation Fund, Debt Service Fund, and Capital Projects Fund, all of which are considered to be major funds, and the Special Recreation Fund, the District’s only nonmajor fund.

The District adopts an annual appropriated budget for all of the governmental funds. A budgetary comparison schedule for these funds has been provided to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 7 - 12 of this report.

PARK DISTRICT OF HIGHLAND PARK, ILLINOIS

Management's Discussion and Analysis December 31, 2021

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USING THIS ANNUAL REPORT – Continued

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 13 - 34 of this report.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's IMRF employee pension obligations, Other Postemployment Benefit Plan obligations, as well as budgetary comparison schedules for the General Fund and Recreation Fund. These items can be found on pages 35-41.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of a government's financial position. The following tables show that in the case of the District, assets/deferred outflows exceeded liabilities/deferred inflows by \$66,712,259.

	Net Position	
	2021	2020
Current and Other Assets	\$ 72,134,271	\$ 45,913,175
Capital Assets	54,620,956	54,723,278
Total Assets	126,755,227	100,636,453
Deferred Outflows	527,960	345,535
Total Assets/ Deferred Outflows	127,283,187	100,981,988
Long-Term Debt	35,563,254	21,335,207
Other Liabilities	3,438,054	2,006,228
Total Liabilities	39,001,308	23,341,435
Deferred Inflows	21,569,620	18,053,075
Total Liabilities/ Deferred Inflows	60,570,928	41,394,510
Net Investment in Capital Assets	37,566,498	37,659,759
Restricted	316,363	782,043
Unrestricted	28,829,398	21,145,676
Total Net Position	66,712,259	59,587,478

PARK DISTRICT OF HIGHLAND PARK, ILLINOIS

**Management’s Discussion and Analysis
December 31, 2021**

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GOVERNMENT-WIDE FINANCIAL ANALYSIS – Continued

A large portion of the District’s net position, \$37,566,498 or 56.3%, reflects its investment in capital assets (for example, land, buildings, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the District’s investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion, \$316,363 or .5%, of the District’s net position represents resources that are subject to external restrictions on how they may be used. Essentially, these restrictions represent property taxes levied for a specific purpose. The remaining 43.2%, or \$28,829,398, represents unrestricted net position and may be used to meet the government’s ongoing obligations to citizens and creditors.

	<u>Changes in Net Position</u>	
	<u>2021</u>	<u>2020</u>
Revenues		
Program Revenues		
Charges for Services	\$ 9,319,930	\$ 5,812,200
Capital & Operating Grants/Contributions	890,948	364,868
General Revenues		
Property Taxes	13,529,634	12,911,897
Replacement Taxes	274,203	156,195
Other General Revenues	335,200	488,264
Total Revenues	<u>24,349,915</u>	<u>19,733,424</u>
Expenses		
General Government	4,138,386	4,182,223
Recreation	12,557,844	11,438,717
Interest on Long-Term Debt	528,904	506,797
Total Expenses	<u>17,225,134</u>	<u>16,127,737</u>
Change in Net Position	7,124,781	3,605,687
Net Position-Beginning	<u>59,587,478</u>	<u>55,981,791</u>
Net Position - Ending	<u>66,712,259</u>	<u>59,587,478</u>

PARK DISTRICT OF HIGHLAND PARK, ILLINOIS

Management’s Discussion and Analysis December 31, 2021

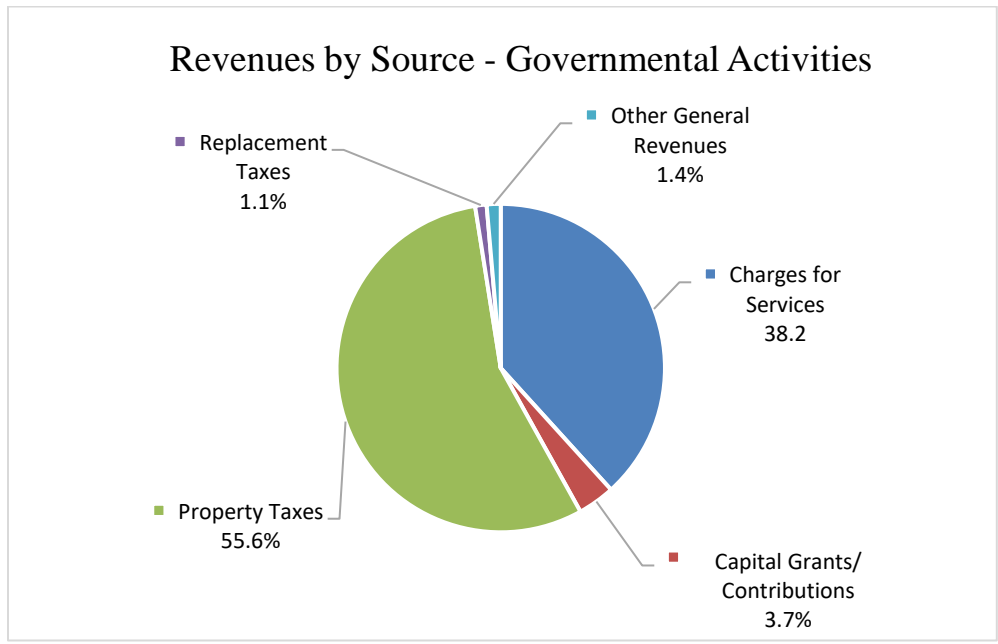
GOVERNMENT-WIDE FINANCIAL ANALYSIS – Continued

Net position of the District’s governmental activities increased by 12.0% to \$66,712,259 at December 31, 2021 compared to \$59,587,478 at December 31, 2020. Unrestricted net position, the part of net position that can be used to finance day-to-day operations without constraints, totaled \$28,829,398 at December 31, 2021.

Governmental Activities

Revenues for governmental activities totaled \$24,349,915, while the cost of all governmental functions totaled \$17,225,134. This resulted in a gain of \$7,124,781. For the year ended December 31, 2020, revenue of \$19,733,424 exceeded expenses of \$16,127,737, resulting in a surplus of \$3,605,687. During 2021, revenues increased significantly due to gradual reopening of facilities and expanded programming, as the country began to rebound from the Coronavirus Pandemic. Additionally, delayed property taxes from 2020 were collected in 2021 and 2021 property taxes did not have payment due date extensions, thus causing increased tax revenue for the year. In fact, over \$300,000 in property taxes related to 2020 were collected in April 2021. Additionally, with \$3,507,730 in increased services, the cost of providing those services increased by only \$1,119,127. Like many places in the country, the District was very short staffed during 2021, causing significant savings in salaries, insurance and pension costs. As such, the District found new ways to have offerings with less staff and greater supplies efficiencies. During 2020, open positions were not filled, several staff were furloughed, and it was difficult to get back to pre-Covid staff levels during 2021. Grants and contributions increased in 2021 as grant giving resumed and donations and fundraising events saw an uptick.

The following chart graphically depicts the major revenue sources of the District. This graph illustrates that more than half of the District’s revenues come from property tax.



PARK DISTRICT OF HIGHLAND PARK, ILLINOIS

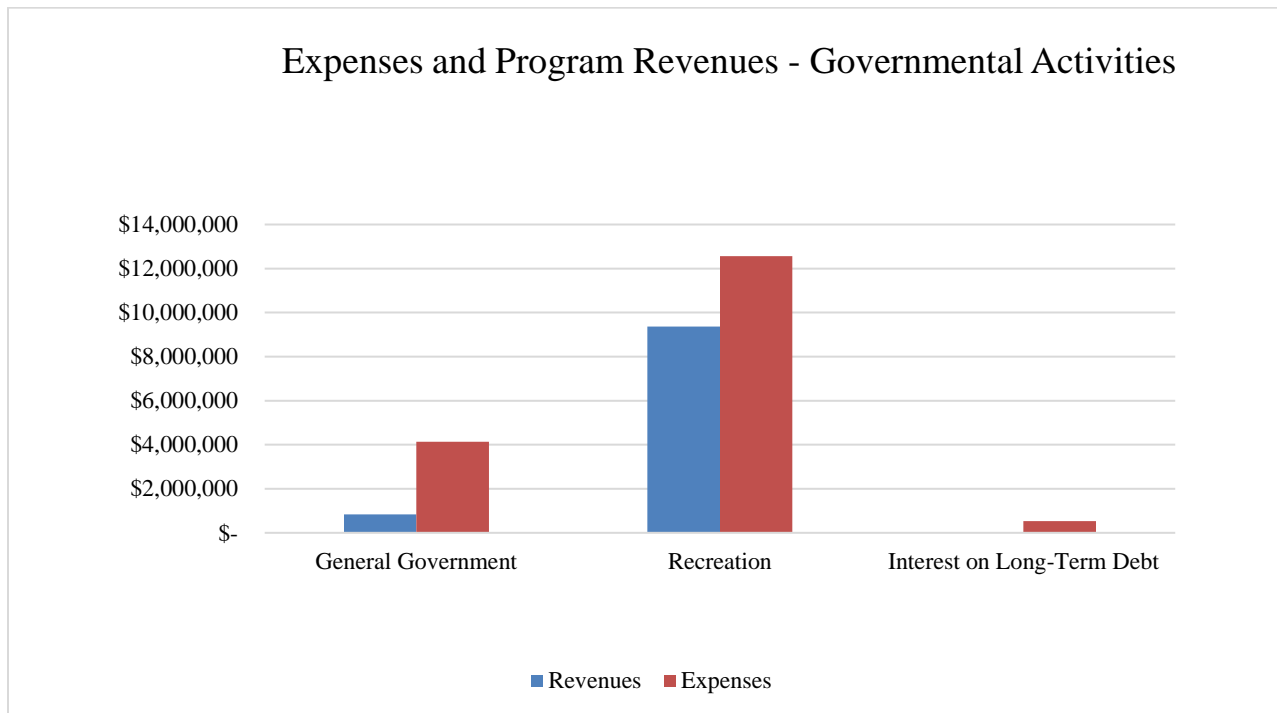
**Management’s Discussion and Analysis
December 31, 2021**

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GOVERNMENT-WIDE FINANCIAL ANALYSIS – Continued

Governmental Activities – Continued

The Expenses and Program Revenues Chart identifies those governmental functions where program expenses greatly exceed revenues. Although in the government-wide statements expenses normally exceed revenues, general revenues such as property and replacement taxes support the general government expenses, a portion of recreation expenses, and interest expenses. During 2021, revenue increased at a greater rate than expenses, resulting in a larger than usual change in net position.



FINANCIAL ANALYSIS OF THE DISTRICT’S FUNDS

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the District’s governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. In particular, unassigned fund balance may serve as a useful measure of a government’s net resources available for spending at the end of the fiscal year.

The ending fund balance when the District’s Governmental Funds combined is \$39,833,068 which is \$18,558,926, or 87.2%, more than last year’s total of \$21,274,142. Of that amount, \$21,562,732 of the total is either assigned or unassigned. The District’s intent is to remain true to its fund balance policy that is discussed in the Notes to the Financial Statements, by transferring a portion of the excess balances to the Capital Projects Fund to assure that the District’s existing assets are well maintained moving

PARK DISTRICT OF HIGHLAND PARK, ILLINOIS

**Management’s Discussion and Analysis
December 31, 2021**

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FINANCIAL ANALYSIS OF THE DISTRICT’S FUNDS – Continued

Governmental Funds – Continued

forward. The District transferred \$2,000,000 from the Recreation Fund to the Capital Projects Fund in excess fund balance.

The General Fund is the chief operating fund of the District. At December 31, 2021, unassigned fund balance in the General Fund was \$3,574,557, which represents 67.0% of the total fund balance of the General Fund. The overall fund balance increased during the year, as the District continued to be prudent with all spending as a result of the Coronavirus pandemic and its potential effect on cash flows. The District did try to fill open positions, but found it difficult to do so and that also maximized cash on hand at year-end with significantly less spent on salary and wages and related insurance and pension costs.

The Recreation Fund reported a net positive change in fund balance at December 31, 2021 of \$1,537,113, increasing the fund balance to \$6,513,822. This is an increase of 30.9%. This increase was intentionally caused in an effort to maximize cash on hand by limiting the amount transferred to the capital fund at year end. Due to the pandemic, the District reacted by maintaining larger than usual operating cash on hand until operations could return to normal in order to ensure that all debt service requirements would be funded, as well as any emergency maintenance at facilities or properties. Additionally, outdoor activities or activities that allowed for social distancing, such as golf and tennis, had extraordinary years with greatly increased participation that incurred minimal extra expense. Furthermore, most large-scale special events continued to be cancelled, thus saving thousands more in expenses. Finally, as a result of closures and limited programming, especially in the first months of the year, related expenses to these activities, including payroll, significantly curtailed expenditures at the beginning of the year.

The Debt Service Fund reported an increase of \$37,078, to \$43,220, and was due to significant property tax receipts not coming into the District during 2020, and ultimately being collected in April of 2021. This was a result of Lake County pushing back tax payment deadlines because of the Coronavirus Pandemic during 2020. The fund balance in the Debt Service Fund is restricted for future debt service payments.

The Capital Projects Fund reported an increase in fund balance of \$16,244,448 to \$27,665,881. This increase is largely due to a net debt issuance of \$17,236,240 in late 2021. The debt issuance is expected to be used to fund capital projects across the District, largely in order to improve or expand parks and facilities.

GENERAL FUND BUDGETARY HIGHLIGHTS

During 2021, the District did not revise the annual operating budget of the General Fund. The fund is reported as a major fund, and accounts for the routine park operations of the District. The overall performance of the fund was greater than budgeted. The actual revenues for the year total \$6,598,197, compared to budgeted revenue of \$5,941,700. The \$656,497 difference is largely due to the unbudgeted receipt of impact fees of \$415,833. It is also due to greater collection of property taxes and replacement taxes than budgeted, in the total amount of \$234,570. Due to the pandemic, Lake County pushed back

PARK DISTRICT OF HIGHLAND PARK, ILLINOIS

**Management’s Discussion and Analysis
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FINANCIAL ANALYSIS OF THE DISTRICT’S FUNDS – Continued

General Fund Budgetary Highlights – Continued

property tax due dates, and in turn caused \$127,112 of general fund taxes to be collected in the second quarter of 2021. Additionally, the pandemic caused minimal interest rates on investments and due to cash flow uncertainty, the District stayed liquid with cash on hand. Expenditures had a favorable budget variance by \$1,094,717 and this was due to over budgeting related to staffing and services. The District struggled to fill open staff positions during 2021 and this is seen in actual salary, insurance and pension contribution expenses. Furthermore, services expenses were also curtailed due to staff shortages.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

The District’s investment in capital assets for its governmental activities as of December 31, 2021 was \$54,620,956 (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, buildings, improvements, equipment, and vehicles.

	Capital Assets	
	Net of Depreciation	
	2021	2020
Land	\$ 3,748,634	3,748,634
Construction in Progress	2,991,359	1,719,377
Buildings	24,998,521	25,443,667
Improvements	17,860,460	18,704,260
Equipment	4,772,841	4,837,701
Vehicles	249,141	269,639
Total	<u>54,620,956</u>	<u>54,723,278</u>

This year’s major additions included:

Construction in Progress	\$ 1,271,982
Buildings	377,631
Improvements	528,850
Equipment	557,207
Vehicles	<u>30,825</u>
Total	<u>2,766,495</u>

Additional information on the District’s capital assets can be found in note 4 on page 22 of this report.

PARK DISTRICT OF HIGHLAND PARK, ILLINOIS

**Management’s Discussion and Analysis
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CAPITAL ASSETS AND DEBT ADMINISTRATION – Continued

Debt Administration

At year-end, the District had total outstanding debt of \$30,965,000 as compared to \$19,170,000 the previous year, an increase of 62%. The following is a comparative statement of outstanding debt:

	Long-Term Debt Outstanding	
	2021	2020
Debt Certificates	\$ 19,815,000	\$ 6,830,000
General Obligation Bonds	11,150,000	12,340,000
	<u>30,965,000</u>	<u>19,170,000</u>

Additional information on the District’s long-term debt can be found in Note 5 on pages 23 - 25 of this report.

ECONOMIC FACTORS AND NEXT YEAR’S BUDGET

Through conservative efforts to maintain its reserves and careful financial planning, the District’s financial position continues to remain strong. Many trends and economic factors which can affect the future operations of the District are considered during budgeting and long-range planning. The District is committed to maintaining reserves and is continually reviewing ways to improve its capital assets and strong financial position to provide residents with excellent programs and facilities. A community Attitude and Interest Survey was completed in 2019. The information received from this study will be used for future programming and capital planning, to align the District’s resources with the needs of the community. There are several additional major factors that the Park District has been dealing with and will address in the upcoming budget year as well:

- The continuing negative effect of the tax cap on the District’s property tax revenue.
- Systematic increase in the minimum wage over the next several years.
- Difficulty in recruiting and retaining qualified full and part-time staff.
- Full time compensation may be outdated due to not revising compensation plan since December, 2015 and the District may need pay range adjustments.
- Escalating inflation.
- Shortages of parts and general supplies causing increased cost of projects and delays in completion.
- Rising group health insurance costs.
- Increased competition from private industry for participants and users.
- COVID-19 implications.
- Determining where administrative staff, gymnastics program, etc. should be housed.
- Additional capital funding.
- Effects of climate change at our four lakefront properties, as noted in the beach management plan.

PARK DISTRICT OF HIGHLAND PARK, ILLINOIS

**Management's Discussion and Analysis
December 31, 2021**

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REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be directed to Office of the Finance Director, Park District of Highland Park, 636 Ridge Road, Highland Park, IL 60035.

BASIC FINANCIAL STATEMENTS

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

STATEMENT OF NET POSITION

December 31, 2021

	<u>Governmental Activities</u>
ASSETS	
Cash and investments	\$ 41,752,766
Receivables (net, where applicable, of allowances for uncollectibles)	
Property taxes	13,930,406
Grants	250,893
Programs	416,885
Other	422,453
Prepaid expenses	80,683
Inventory	11,842
Net pension asset	15,268,343
Capital assets not being depreciated	6,739,993
Capital assets being depreciated (net of accumulated depreciation)	<u>47,880,963</u>
Total assets	<u>126,755,227</u>
DEFERRED OUTFLOWS OF RESOURCES	
Pension items - IMRF	291,579
OPEB items	141,189
Deferred charges	<u>95,192</u>
Total deferred outflows of resources	<u>527,960</u>
Total assets and deferred outflows of resources	<u>127,283,187</u>
LIABILITIES	
Accounts payable	1,288,392
Accrued payroll	274,020
Accrued interest payable	51,530
Unearned revenue	1,824,112
Noncurrent liabilities	
Due within one year	2,178,940
Due in more than one year	<u>33,384,314</u>
Total liabilities	<u>39,001,308</u>
DEFERRED INFLOWS OF RESOURCES	
Deferred property tax revenue	13,646,336
Pension items - IMRF	7,680,855
OPEB items	<u>242,429</u>
Total deferred inflows of resources	<u>21,569,620</u>
Total liabilities and deferred inflows of resources	<u>60,570,928</u>
NET POSITION	
Net investment in capital assets	37,566,498
Restricted for	
Debt service	43,220
Special recreation	273,143
Unrestricted	<u>28,829,398</u>
TOTAL NET POSITION	<u><u>\$ 66,712,259</u></u>

See accompanying notes to financial statements.

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

STATEMENT OF ACTIVITIES

For the Year Ended December 31, 2021

FUNCTIONS/PROGRAMS	Program Revenues				Net (Expense)
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Revenue and Change in Net Position
PRIMARY GOVERNMENT					Total Governmental Activities
Governmental Activities					
General government	\$ 4,138,386	\$ -	\$ -	\$ 839,988	\$ (3,298,398)
Recreation	12,557,844	9,319,930	45,294	5,666	(3,186,954)
Interest and fiscal charges	528,904	-	-	-	(528,904)
Total governmental activities	17,225,134	9,319,930	45,294	845,654	(7,014,256)
TOTAL PRIMARY GOVERNMENT	\$ 17,225,134	\$ 9,319,930	\$ 45,294	\$ 845,654	(7,014,256)

General Revenues	
Taxes	
Property	13,529,634
Intergovernmental	
Replacement	274,203
Investment income	10,783
Other	324,417
	14,139,037
Total	14,139,037
CHANGE IN NET POSITION	7,124,781
NET POSITION, JANUARY 1	59,587,478
NET POSITION, DECEMBER 31	\$ 66,712,259

See accompanying notes to financial statements.

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

BALANCE SHEET
GOVERNMENTAL FUNDS

December 31, 2021

	General	Recreation	Debt Service	Capital Projects	Nonmajor Governmental	Total Governmental
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES						
ASSETS						
Cash and investments	\$ 5,258,556	\$ 8,132,677	\$ 8,439	\$ 28,128,602	\$ 224,492	\$ 41,752,766
Receivables (net, where applicable, of allowances for uncollectibles)						
Taxes	5,836,471	5,464,068	1,685,441	-	944,426	13,930,406
Grants	-	-	-	250,893	-	250,893
Programs	-	416,885	-	-	-	416,885
Other	382,325	-	-	960	39,168	422,453
Inventory	-	11,842	-	-	-	11,842
Prepaid items	13,185	67,498	-	-	-	80,683
Total assets	11,490,537	14,092,970	1,693,880	28,380,455	1,208,086	56,865,928
DEFERRED OUTFLOWS OF RESOURCES						
None	-	-	-	-	-	-
Total deferred outflows of resources	-	-	-	-	-	-
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	<u>\$ 11,490,537</u>	<u>\$ 14,092,970</u>	<u>\$ 1,693,880</u>	<u>\$ 28,380,455</u>	<u>\$ 1,208,086</u>	<u>\$ 56,865,928</u>

(This statement is continued on the following page.)

	General	Recreation	Debt Service	Capital Projects	Nonmajor Governmental	Total Governmental
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
LIABILITIES						
Accounts payable	\$ 295,753	\$ 304,574	\$ -	\$ 685,359	\$ 2,706	\$ 1,288,392
Accrued payroll	129,633	144,387	-	-	-	274,020
Unearned program revenue	-	1,781,317	-	-	-	1,781,317
Unearned revenue	13,580	-	-	29,215	-	42,795
Total liabilities	438,966	2,230,278	-	714,574	2,706	3,386,524
DEFERRED INFLOWS OF RESOURCES						
Unavailable property tax revenue	5,714,569	5,348,870	1,650,660	-	932,237	13,646,336
Total deferred inflows of resources	5,714,569	5,348,870	1,650,660	-	932,237	13,646,336
Total liabilities and deferred inflows of resources	6,153,535	7,579,148	1,650,660	714,574	934,943	17,032,860
FUND BALANCES						
Nonspendable						
Prepaid items	13,185	67,498	-	-	-	80,683
Inventory	-	11,842	-	-	-	11,842
Restricted	-	-	43,220	17,861,448	273,143	18,177,811
Assigned						
Recreation	-	6,434,482	-	-	-	6,434,482
Capital outlay	-	-	-	9,804,433	-	9,804,433
Subsequent year's budget	1,749,260	-	-	-	-	1,749,260
Unassigned	3,574,557	-	-	-	-	3,574,557
Total fund balances	5,337,002	6,513,822	43,220	27,665,881	273,143	39,833,068
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 11,490,537	\$ 14,092,970	\$ 1,693,880	\$ 28,380,455	\$ 1,208,086	\$ 56,865,928

See accompanying notes to financial statements.

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

RECONCILIATION OF FUND BALANCES OF GOVERNMENTAL FUNDS TO THE
GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION

December 31, 2021

FUND BALANCES OF GOVERNMENTAL FUNDS	\$ 39,833,068
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds	54,620,956
Differences between expected and actual experiences, assumption changes and net difference between projected and actual earnings and contributions subsequent to the measurement date for the Illinois Municipal Retirement Fund are recognized as deferred outflows and inflows of resources on the statement of net position	(7,389,276)
Differences between expected and actual experiences, assumption changes and net difference between projected and actual earnings for the Other Postemployment Benefit Plan are recognized as deferred outflows and inflows of resources on the statement of net position	(101,240)
Net pension assets are not financial resources and are not reported in governmental funds	15,268,343
A deferred charge on refunding represents a consumption of net assets that applies to a future period and, therefore, is not reported in the funds	95,192
Long-term liabilities (assets) are not due and payable in the current period and, therefore, are not reported in governmental funds	
General obligation bonds	(11,150,000)
Debt certificates	(19,815,000)
Total OPEB liability	(638,259)
Premium on general obligation bonds	(3,950,906)
Accrued interest	(51,530)
Compensated absences	(9,089)
NET POSITION OF GOVERNMENTAL ACTIVITIES	<u>\$ 66,712,259</u>

See accompanying notes to financial statements.

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

**STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES**

For the Year Ended December 31, 2021

	General	Recreation
REVENUES		
Taxes	\$ 5,793,716	\$ 5,477,589
Charges for services	36,409	9,283,521
Donations	-	5,666
Intergovernmental - grants	415,833	45,294
Replacement taxes	274,203	-
Investment income	9,118	-
Miscellaneous	68,918	162,379
	6,598,197	14,974,449
Total revenues		
EXPENDITURES		
Current		
General government	4,701,014	-
Recreation	-	10,448,733
Capital outlay	-	54,830
Debt service		
Principal retirement	-	-
Interest and fiscal charges	-	-
	4,701,014	10,503,563
Total expenditures		
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	1,897,183	4,470,886
OTHER FINANCING SOURCES (USES)		
Issuance of debt certificates	-	-
Premium on debt certificate issuance	-	-
Payment to escrow agent	-	-
Transfers in	-	-
Transfers (out)	(622,515)	(2,933,773)
	(622,515)	(2,933,773)
Total other financing sources (uses)		
NET CHANGE IN FUND BALANCES	1,274,668	1,537,113
FUND BALANCES, JANUARY 1	4,062,334	4,976,709
FUND BALANCES, DECEMBER 31	\$ 5,337,002	\$ 6,513,822

Debt Service	Capital Projects	Nonmajor Governmental	Total Governmental
\$ 1,654,178	\$ -	\$ 604,151	\$ 13,529,634
-	-	-	9,319,930
-	-	-	5,666
-	424,155	-	885,282
-	-	-	274,203
-	1,665	-	10,783
-	93,120	-	324,417
1,654,178	518,940	604,151	24,349,915
-	552,381	-	5,253,395
-	-	681,523	11,130,256
-	3,179,166	-	3,233,996
2,555,000	-	-	2,555,000
618,388	236,194	-	854,582
3,173,388	3,967,741	681,523	23,027,229
(1,519,210)	(3,448,801)	(77,372)	1,322,686
-	19,815,000	-	19,815,000
-	2,886,240	-	2,886,240
-	(5,465,000)	-	(5,465,000)
1,556,288	2,457,009	-	4,013,297
-	-	(457,009)	(4,013,297)
1,556,288	19,693,249	(457,009)	17,236,240
37,078	16,244,448	(534,381)	18,558,926
6,142	11,421,433	807,524	21,274,142
\$ 43,220	\$ 27,665,881	\$ 273,143	\$ 39,833,068

See accompanying notes to financial statements.

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES,
EXPENDITURES AND CHANGES IN FUND BALANCES TO THE
GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES

For the Year Ended December 31, 2021

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS	\$ 18,558,926
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlay as expenditures; however, they are capitalized and depreciated in the statement of activities	2,809,444
Depreciation on capital assets is reported as an expense in the statement of activities	(2,911,766)
The change in certain liabilities are reported as expenses on the statement of activities	
Compensated absences	(7,820)
Accrued interest	(25,843)
The issuance of long-term debt and related costs are reported as other financing sources (uses) in the governmental funds but are recorded as long-term liabilities on the statement of net position	
Issuance of debt certificates	(19,815,000)
Premium on issuance of debt certificates	(2,886,240)
Payment to escrow agent	5,465,000
The amortization of premium on long-term debt does not provide current financial resources and, therefore, is not reported as revenue in the governmental funds	256,329
Deferred charges related to refunded debt represent a consumption of net assets that applies to a future period and, therefore, are allocated over the period the debt is outstanding	95,192
The change in the Illinois Municipal Retirement Fund net pension asset, deferred inflows and deferred outflows are not a source or use of a financial resource	3,002,757
The change in the total OPEB liability, deferred inflows and deferred outflows are not a source or use of a financial resource	28,802
The repayment of long-term debt is reported as an expenditure when due in governmental funds but as a reduction of principal outstanding in the statement of activities	<u>2,555,000</u>
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	<u><u>\$ 7,124,781</u></u>

See accompanying notes to financial statements.

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

NOTES TO FINANCIAL STATEMENTS

December 31, 2021

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Park District of Highland Park, Highland Park, Illinois (the District) have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)). The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

a. Reporting Entity

The District is a body corporate and politic established under Illinois Compiled Statutes (ILCS) incorporated in 1909. The District operates under a Board-Manager form of government, providing recreation and other services to the residents of the City of Highland Park including recreation programs, park management, capital development and general administration. The District has a separately elected board. The District is considered to be a primary government as defined by GASB Statement No. 14 and No. 61, since it is legally separate and fiscally independent. The accompanying basic financial statements present the District only since the District does not have component units. The Parks Foundation of Highland Park, while a potential component unit, is not significant to the District and, therefore, has been excluded from its reporting entity.

b. Fund Accounting

The District uses funds to report on its financial position and the changes in its financial position. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Funds are classified into the following categories: governmental, proprietary and fiduciary. The District does not have any proprietary or fiduciary funds.

Governmental funds are used to account for all or most of a government's general activities, including the collection and disbursement of restricted, committed or assigned monies (special revenue funds), the funds restricted, committed or assigned for the acquisition or construction of capital assets (capital projects funds) and the funds restricted for the servicing of governmental long-term debt (debt service funds). The General Fund (corporate) is used to account for all activities of the government not accounted for in some other fund.

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

c. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the District. The effect of material interfund activity, other than interfund service transactions, has been eliminated from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on user fees and charges for support. The District does not report any business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function, segment or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. Contributions of land by developers under land/cash ordinances are reported as capital grants and contributions on the statement of activities.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. It is used to account for all financial resources except those accounted for in another fund.

The Recreation Fund, a special revenue fund, is used to account for revenue and expenditures related to recreation programs funded by a tax levy and user fees.

The Capital Projects Fund is used to account for the acquisition and construction of major capital facilities.

The Debt Service Fund is used to account for the accumulation of resources for and the payment of principal and interest on governmental activities long-term debt.

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

d. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. With this measurement focus, all assets and all liabilities associated with the operation of these activities/funds are included on the statement of net position. Revenues are recorded when earned and expenses are recorded when a liability is incurred. Property taxes are recognized as revenues in the year for which they are levied (i.e., intended to finance). Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Program revenues consist of user fees and other charges for services, operating grants and capital grants.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period (60 days). The District recognizes property taxes when they become both measurable and available in the year intended to finance. Expenditures are recorded when the related liability is incurred. However, debt service expenditures are recorded only when payment is due, unless due the first day of the following fiscal year.

Those revenues susceptible to accrual are property taxes, interest revenue and charges for services.

The District reports deferred/unearned/unavailable revenue on its financial statements. Deferred/unearned/unavailable revenues arise when potential revenue does not meet both the measurable and available criteria for recognition in the current period for governmental funds or earned at the government-wide level. Deferred/unearned/unavailable revenues also arise when resources are received by the government before it has legal claim to them as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when revenue recognition criteria are met, or when the government has a legal claim to the resources by meeting all eligibility requirements, the deferred inflows of resources or liability is removed from the financial statements and revenue is recognized.

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

e. Investments

Investments with maturity of less than one year when purchased, non-negotiable certificates of deposit and other nonparticipating investments are stated at cost or amortized cost. Investments with maturity greater than one year at time of purchase, if any, are stated at fair value. The District categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. As of December 31, 2021, all of the District's investments are in 2a7-like investment pools amended by the SEC in 2014.

f. Inventories

Inventories consist of amounts available for resale and are accounted for using the consumption method. Inventories are valued at cost on the first-in/first-out (FIFO) method.

g. Prepaid Expenses/Items

Certain payments to vendors reflect costs applicable to future accounting periods, and are recorded as prepaid expenses/items using the consumption method. Such amounts are offset by nonspendable fund balance for prepaid expenses/items in the fund financial statements.

h. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., bike trails, paths and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$10,000 to \$250,000, tangible in nature and have an estimated useful life in excess of one year. Such assets are reported at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

h. Capital Assets (Continued)

Major outlays for capital assets and improvements are capitalized as projects are constructed. Property, plant and equipment is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	25 - 35
Improvements	10 - 20
Equipment	3 - 15
Vehicles	5 - 10

i. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities financial statements. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

j. Compensated Absences

The District accrues accumulated unpaid vacation and associated employee-related costs when earned (or estimated to be earned) by the employee. In accordance with GASB Statement No. 16, no liability is recorded for nonvesting accumulation rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulated sick leave that is estimated to be taken as “terminal leave” prior to retirement or resignation. All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

k. Property Taxes

The District's property taxes are required to be levied by ordinance. A certified copy of the levy ordinance must be filed with the county clerk no later than the last Tuesday in December of each year. Taxes are due and collectible one-half in June and one-half in September of the following year. Property taxes attach as an enforceable lien on property as of January 1. Property taxes which have been levied but are not due before the end of the fiscal year are recorded as receivable. The entire receivable is offset by unavailable/deferred property tax revenue as they are intended to finance the subsequent fiscal year.

l. Net Position/Fund Balances

In the fund financial statements, governmental funds report nonspendable fund balance for amounts that are either not in spendable form or legally or contractually required to be maintained intact. Restrictions of fund balance are reported for amounts constrained by legal restrictions from outside parties for use for a specific purpose or externally imposed by outside entities. None of the restricted fund balance result from enabling legislation adopted by the District. Committed fund balance is constrained by formal actions of the District's Board of Commissioners, which is considered the District's highest level of decision-making authority. Formal actions include ordinances approved by the Board of Commissioners. The Board of Commissioners would also take action to modify or rescind committed fund balance, if applicable. Assigned fund balance represents amounts constrained by the District's intent to use them for a specific purpose. The authority to assign fund balance has been delegated to the Executive Director and Director of Finance through the approved fund balance policy of the District. Any residual fund balance in the General Fund is reported as unassigned. Deficit fund balances in other governmental funds are also reported as unassigned.

The District's flow of funds assumption prescribes that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending, the District considers committed funds to be expended first followed by assigned and then unassigned funds.

The District's policy manual states that the General Fund should maintain a minimum assigned fund balance level of three to four months and unassigned fund balance of four months of annual budgeted expenditures not including capital, debt service, and interfund transfers. The District's policy manual states that the Recreation Fund should maintain a minimum assigned fund balance equal to 25% of budgeted expenditures not including capital, debt service and interfund transfers. Fund balances in excess of said levels may be transferred to the Capital Projects Fund at the discretion of the Board.

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

l. Net Position/Fund Balances (Continued)

In the government-wide financial statements, restricted net position is legally restricted by outside parties for a specific purpose. Net investment in capital assets represents the District's investment in the book value of capital assets, less any outstanding debt that was issued to construct or acquire the capital asset.

m. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

n. Interfund Transactions

Reciprocal interfund service transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions are reported as transfers.

o. Interfund Receivables/Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other fund" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans).

p. Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

q. Postponement of Implementation of Certain Authoritative Guidance

In accordance with the provisions of GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*, the District has delayed the implementation of GASB Statement No. 87, *Leases*, to December 31, 2022.

2. DEPOSITS AND INVESTMENTS

ILCS and the District's investment policy authorize the District to make deposits/invest in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services, The Illinois Funds, the Illinois Metropolitan Investment Fund and the Illinois Park District Liquid Asset Fund.

It is the policy of the District to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the District and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objective of the policy is safety (preservation of capital and protection of investment principal), liquidity and yield.

The Illinois Park District Liquid Asset Fund allows Illinois park districts, forest preserves and joint recreational programs to pool their funds for investment purposes. Investments in the Illinois Park District Liquid Asset Fund are valued at the share price, the price for which the investment could be sold.

Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of a bank's failure, the District's deposits may not be returned to it. The District's investment policy requires pledging of collateral with a fair value of 102% of all bank balances in excess of federal depository insurance with the collateral held by a third party in the District's name.

Interest rate risk is the risk that change in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the District limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for operating funds.

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

2. DEPOSITS AND INVESTMENTS (Continued)

Investments

The District limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in obligations guaranteed by the United States Government or securities issued by agencies of the United States Government that are explicitly or implicitly guaranteed by the United States Government and The Illinois Park District Liquid Asset Fund. The Illinois Park District Liquid Asset Fund is rated AAAM.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the District will not be able to recover the value of its investments that are in possession of an outside party. The District's investment policy does not address custodial credit risk for investments.

Concentration of credit risk is the risk of loss attributed to the magnitude of the District's investment in a single issuer. The District's investment policy limits concentration risk by diversifying investments by limiting investments to avoid overconcentration of securities from a specific issuer or business sector, limiting investments in securities that have higher credit risks, investing in securities with varying maturities, and continuously investing a portion of the portfolio in readily available funds such as local government investment pools, money market funds, or overnight repurchase agreements to ensure that appropriate liquidity is maintained in order to meet ongoing obligations.

3. PROPERTY TAX CALENDAR

The following information gives significant dates on the property tax calendar of the District.

- The property tax lien date is January 1;
- The annual tax levy ordinance for 2021 was passed December 16, 2021;
- Property taxes are due to the County Collector in two installments, June 1 and September 1; and
- Property taxes for 2021 are normally received monthly beginning in May and generally ending by November 2022.

The 2021 tax levy, which attached as an enforceable lien on property as of January 1, 2021, has been recorded as a receivable as of December 31, 2021, as the tax was levied by the District in December 2021.

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

4. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2021 was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
GOVERNMENTAL ACTIVITIES				
Capital assets not being depreciated				
Land	\$ 3,748,634	\$ -	\$ -	\$ 3,748,634
Construction in progress	1,719,377	2,286,256	1,014,274	2,991,359
Total capital assets not being depreciated	5,468,011	2,286,256	1,014,274	6,739,993
Capital assets being depreciated				
Buildings	38,939,533	377,631	-	39,317,164
Improvements	32,539,169	528,850	-	33,068,019
Equipment	8,526,275	557,207	-	9,083,482
Vehicles	1,200,277	73,774	42,949	1,231,102
Total capital assets being depreciated	81,205,254	1,537,462	42,949	82,699,767
Less accumulated depreciation for				
Buildings	13,495,866	822,777	-	14,318,643
Improvements	13,834,909	1,372,650	-	15,207,559
Equipment	3,688,574	622,067	-	4,310,641
Vehicles	930,638	94,272	42,949	981,961
Total accumulated depreciation	31,949,987	2,911,766	42,949	34,818,804
Total capital assets being depreciated, net	49,255,267	(1,374,304)	-	47,880,963
GOVERNMENTAL ACTIVITIES				
CAPITAL ASSETS, NET	\$ 54,723,278	\$ 911,952	\$ 1,014,274	\$ 54,620,956

Depreciation expense was charged to functions/programs of the District's governmental activities as follows:

GOVERNMENTAL ACTIVITIES	
Recreation	<u>\$ 2,911,766</u>
TOTAL DEPRECIATION EXPENSE - GOVERNMENTAL ACTIVITIES	<u>\$ 2,911,766</u>

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

5. LONG-TERM DEBT

The following is a summary of changes in long-term debt for governmental activities for the year ended December 31, 2021:

	Fund Debt Retired By	Beginning Balances	Additions	Refunding	Reductions	Ending Balances	Current Portion
GOVERNMENTAL ACTIVITIES							
General obligation bonds	Debt Service	\$ 12,340,000	\$ -	\$ -	\$ 1,190,000	\$ 11,150,000	\$ 1,250,000
Premium on bonds	N/A	1,320,995	2,886,240	-	256,329	3,950,906	-
Debt certificate	Debt Service	6,830,000	19,815,000	5,465,000	1,365,000	19,815,000	855,000
Compensated absences	General and Recreation	1,269	7,885	-	65	9,089	454
Total OPEB liability	General and Recreation	842,943	-	-	204,684	638,259	73,486
TOTAL GOVERNMENTAL ACTIVITIES		\$ 21,335,207	\$ 22,709,125	\$ 5,465,000	\$ 3,016,078	\$ 35,563,254	\$ 2,178,940

Long-term debt at December 31, 2021 is comprised of the following:

General Obligation Bonds

The District uses general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the District. General obligation bonds currently outstanding are as follows:

	Total Outstanding	Current Portion
2017 General Obligation Limited Tax Park Bond \$8,635,000 General Obligation Limited Tax Park Bond, Series 2017, due in annual installments of \$85,000 to \$1,060,000 through December 15, 2028 with interest payable semiannually on June 15 and December 15 at 3% to 4%.	\$ 5,180,000	\$ 1,060,000
2020 General Obligation Limited Tax Park Bond \$6,445,000 General Obligation Limited Tax Park Bond, Series 2020, due in annual installments of \$315,000 to \$830,000 through December 15, 2033 with interest payable semiannually on June 15 and December 15 at 3% to 5%.	5,970,000	190,000
TOTAL BONDS	\$ 11,150,000	\$ 1,250,000

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

5. LONG-TERM DEBT (Continued)

Debt Certificates

The District issues debt certificates to provide funds for the acquisition and construction of major capital facilities. Debt certificates are direct obligations and pledge the full faith and credit of the District. Debt certificates currently outstanding are as follows:

	<u>Total Outstanding</u>	<u>Current Portion</u>
\$19,815,000 General Obligation Limited Tax Refunding Debt Certificate of 2021, due in annual installments of \$790,000 to \$1,310,000 through June 15, 2041 with interest payable semiannually on June 15 and December 15 at 3% to 5%.	\$19,815,000	\$ 855,000
TOTAL DEBT CERTIFICATES	<u>\$19,815,000</u>	<u>\$ 855,000</u>

Debt Service to Maturity

The annual requirements to amortize to maturity serial debt outstanding as of December 31, 2021, are as follows:

Fiscal Year Ending December 31,	General Obligation Bonds		Debt Certificates	
	Principal	Interest	Principal	Interest
2022	\$ 1,250,000	\$ 386,300	\$ 855,000	\$ 819,735
2023	1,330,000	334,400	930,000	746,300
2024	1,400,000	286,300	975,000	699,800
2025	855,000	234,600	1,025,000	651,050
2026	835,000	208,950	1,075,000	599,800
2027-2031	3,845,000	623,750	5,660,000	2,136,500
2032-2036	1,635,000	73,950	4,300,000	1,143,750
2037-2041	-	-	4,995,000	442,800
TOTAL	<u>\$ 11,150,000</u>	<u>\$ 2,148,250</u>	<u>\$ 19,815,000</u>	<u>\$ 7,239,735</u>

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

5. LONG-TERM DEBT (Continued)

Current Refunding

On December 1, 2021, the District issued \$19,815,000 General Obligation Debt Certificates, Series 2021. \$5,465,000 of the proceeds were used to refund the Series 2012 Debt Certificates (\$1,625,000) and the Series 2013 Debt Certificates (\$3,840,000). The refunded certificates were paid from escrow on December 15, 2021. As a result of the refunding, the District achieved a cash flow savings of \$306,750 and an economic gain on the refunding of \$301,996. The remaining proceeds will be used to fund capital projects across the District, largely in order to improve and expand parks and facilities.

6. INDIVIDUAL FUND DISCLOSURES

Interfund Transfers

Individual fund interfund transfers are as follows:

	Transfers In	Transfers Out
MAJOR GOVERNMENTAL FUNDS		
General Fund	\$ -	\$ 622,515
Recreation Fund	-	2,933,773
Debt Service Fund	1,556,288	-
Capital Projects Fund	2,457,009	-
	<u>4,013,297</u>	<u>3,556,288</u>
NONMAJOR GOVERNMENTAL FUNDS		
Special Recreation Fund	-	457,009
	<u>-</u>	<u>457,009</u>
TOTAL	<u>\$ 4,013,297</u>	<u>\$ 4,013,297</u>

The transfers resulted from:

- \$1,556,288 transferred to the Debt Service Fund from the General Fund and the Recreation Fund is to subsidize debt costs. The amount will not be repaid.
- \$2,457,009 transferred to the Capital Projects Fund from the Recreation Fund and the Special Recreation Fund is for purchases of capital assets. The amount will not be repaid.

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

7. JOINT GOVERNED ORGANIZATION - NORTH SUBURBAN SPECIAL RECREATION ASSOCIATION

The District is a member of the North Suburban Special Recreation Association (NSSRA), which was organized by several area park districts in order to provide special recreation programs to the physically and mentally handicapped within their districts and to share the expenses of such programs on a cooperative basis. Each member district's contribution is based upon a formula set out in the operating agreement.

NSSRA's Board of Directors consists of one member from each participating district. The Board of Directors is the governing body of NSSRA and is responsible for establishing all major policies and changes therein and for approving all budgets, capital outlay, programming and master plans. The District is not financially accountable for the activities of NSSRA and, accordingly, NSSRA has not been included in the accompanying financial statements. The financial statements of NSSRA may be obtained from the NSSRA administrative offices at 1221 County Line Road, Highland Park, Illinois 60035.

8. RISK MANAGEMENT

The District is exposed to various risks of loss to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; illnesses of employees; natural disasters; and employee health.

Since 1984, the District has been a member of the Park District Risk Management Agency (PDRMA), a joint risk management pool of park and forest preserve districts and special recreation associations through which employee health, property, general liability, automobile liability, crime, boiler and machinery, public officials' and workers' compensation coverage is provided in excess of specified limits for the members, acting as a single insurable unit.

Each member assumes the first \$1,000 of property claims each occurrence and has self-insurance retentions at various amounts.

Management consists of a Board of Directors comprised of one appointed representative from each member. In addition, there are two officers, a Risk Manager and a Treasurer.

The District does not exercise any control over the activities of PDRMA beyond its representation on the Board of Directors.

Initial contributions are determined in advance of each membership year based on the individual member's expenditures as defined in the by-laws of PDRMA, assessment factors based on past member experience and the funding needs for the membership year. The Board of Directors may require that supplemental contributions be made by members to ensure that adequate funds are available to meet the obligations applicable to the membership year. Members have a contractual obligation to fund any deficit of PDRMA attributable to a membership year during which they were a member.

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
 NOTES TO FINANCIAL STATEMENTS (Continued)

8. RISK MANAGEMENT(Continued)

Losses exceeding the per occurrence self-insured and reinsurance limit would be the responsibility of the District. The District is not aware of any additional amounts owed to PDRMA at December 31, 2021.

9. RETIREMENT FUND COMMITMENTS

Illinois Municipal Retirement Fund

The District’s defined benefit pension plan, Illinois Municipal Retirement Fund (IMRF), provides retirement, disability, annual cost of living adjustments and death benefits to plan members and beneficiaries. IMRF is an agent multiple-employer pension plan that acts as a common investment and administrative agent for local governments and school districts in Illinois. The Illinois Pension Code establishes the benefit provisions of the plan that can only be amended by the Illinois General Assembly. IMRF issues a publicly available report that includes financial statements and supplementary information for the plan as a whole but not by individual employer. That report may be obtained by writing to the Illinois Municipal Retirement Fund, 2211 York Road, Suite 500, Oak Brook, Illinois 60523 or at www.imrf.org.

Plan Administration

All employees hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members.

The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

Plan Membership

At December 31, 2021, IMRF membership consisted of:

Inactive employees or their beneficiaries currently receiving benefits	138
Inactive employees entitled to but not yet receiving benefits	175
Active employees	<u>114</u>
TOTAL	<u><u>427</u></u>

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

9. RETIREMENT FUND COMMITMENTS(Continued)

Illinois Municipal Retirement Fund (Continued)

Benefits Provided

IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter. Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter. IMRF also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute.

Contributions

Participating members are required to contribute 4.50% of their annual covered salary to IMRF. The District is required to contribute the remaining amounts necessary to fund IMRF as specified by statute. The employer contribution rate for the calendar year ended December 31, 2021, was 3.36% of covered payroll.

Actuarial Assumptions

The District's net pension liability was measured as of December 31, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of the same date using the following actuarial methods and assumptions.

Actuarial valuation date	December 31, 2021
Actuarial cost method	Entry-age normal
Assumptions	
Price inflation	2.25%
Salary increases	2.85% to 13.75%
Interest rate	7.25%
Cost of living adjustments	3.25%
Asset valuation method	Fair value

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

9. RETIREMENT FUND COMMITMENTS(Continued)

Illinois Municipal Retirement Fund (Continued)

Actuarial Assumptions (Continued)

For nondisabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

Discount Rate

The discount rate used to measure the total pension liability (asset) was 7.25% in 2021. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the District contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the District's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Changes in the Net Pension Liability (Asset)

	(a) Total Pension Liability	(b) Plan Fiduciary Net Position	(a) - (b) Net Pension Liability (Asset)
BALANCES AT JANUARY 1, 2021	\$ 46,107,208	\$ 55,626,710	\$ (9,519,502)
Changes for the period			
Service cost	\$ 619,576	\$ -	\$ 619,576
Interest	3,277,517	-	3,277,517
Difference between expected and actual experience	439,143	-	439,143
Changes in assumptions	-	-	-
Employer contributions	-	230,656	(230,656)
Employee contributions	-	309,263	(309,263)
Net investment income	-	9,545,950	(9,545,950)
Benefit payments and refunds	(2,419,734)	(2,419,734)	-
Other (net transfer)	-	(792)	792
Net changes	1,916,502	7,665,343	(5,748,841)
BALANCES AT DECEMBER 31, 2021	\$ 48,023,710	\$ 63,292,053	\$ (15,268,343)

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

9. RETIREMENT FUND COMMITMENTS (Continued)

Illinois Municipal Retirement Fund (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended December 31, 2021, the District recognized pension expense of \$(2,772,101). At December 31, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 291,579	\$ 91,927
Changes in assumption	-	101,340
Net difference between projected and actual earnings on pension plan investments	-	7,487,588
TOTAL	<u>\$ 291,579</u>	<u>\$ 7,680,855</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to IMRF will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	
2022	\$ (1,649,581)
2023	(2,770,273)
2024	(1,853,184)
2025	(1,116,238)
2026	-
Thereafter	-
TOTAL	<u>\$ 7,389,276</u>

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

9. RETIREMENT FUND COMMITMENTS (Continued)

Illinois Municipal Retirement Fund (Continued)

Discount Rate Sensitivity

The following is a sensitivity analysis of the net pension liability (asset) to changes in the discount rate. The table below presents the net pension liability (asset) of the District calculated using the discount rate of 7.25% as well as what the District's net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.25%) or 1 percentage point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Net pension liability (asset)	\$ (10,031,956)	\$ (15,268,343)	\$ (19,362,380)

10. OTHER POSTEMPLOYMENT BENEFITS

a. Plan Description

In addition to providing the pension benefits described, the District provides other postemployment health care benefits (OPEB) for retired employees through a single-employer defined benefit plan. The benefits, benefit levels, employee contributions and employer contributions are governed by the District and can be amended by the District through its personnel manual. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75. The plan does not issue a separate report. The activity of the plan is reported in the District's governmental activities.

b. Benefits Provided

The District provides continued health insurance coverage at the active employer rate to all eligible employees in accordance with ILCS, which creates an implicit subsidy of retiree health insurance. To be eligible for benefits, an employee must qualify for retirement under the District's retirement plan. Upon a retiree reaching age 65 years of age, Medicare becomes the primary insurer and the retiree is no longer eligible to participate in the plan, but can purchase a Medicare supplement plan from the District's insurance provider.

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

10. OTHER POSTEMPLOYMENT BENEFITS (Continued)

c. Membership

At September 30, 2021 (the latest information available), membership consisted of:

Inactive fund members or beneficiaries currently receiving benefits payments	8
Inactive fund members entitled to but not yet receiving benefit payments	-
Active fund members	<u>92</u>
TOTAL	<u><u>100</u></u>

d. Actuarial Assumptions and Other Inputs

The total OPEB liability at September 30, 2021, as determined by an actuarial valuation performed as of September 30, 2021, was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified.

Actuarial valuation date	September 30, 2021
Actuarial cost method	Entry-age normal
Inflation	2.25%
Discount rate	2.26%
Healthcare cost trend rates	4.50% to 7.00% in Fiscal 2021 based on type of plan
Asset valuation method	N/A
Mortality rates	Pub-2020 Combined Annuitant Table for males and females

e. Discount Rate

The discount rate was based on the S&P Municipal Bond 20 year high-grade rate index rate for tax exempt general obligation municipal bonds rated AA or better at September 30, 2021.

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

10. OTHER POSTEMPLOYMENT BENEFITS (Continued)

f. Changes in the Total OPEB Liability

	<u>Total OPEB Liability</u>
BALANCES AT OCTOBER 1, 2020	\$ 842,943
Changes for the period	
Service cost	37,460
Interest	18,649
Changes in assumptions	(80)
Implicit benefit payments	(73,486)
Difference between expected and actual experience	<u>(187,227)</u>
Net changes	<u>(204,684)</u>
BALANCES AT SEPTEMBER 30, 2021	<u>\$ 638,259</u>

Changes in assumption include changes to the discount rate, health costs and mortality rates.

g. Rate Sensitivity

The following is a sensitive analysis of total OPEB liability to changes in the discount rate and the healthcare cost trend rate. The table below presents the total OPEB liability of the District calculated using the discount rate of 2.26% as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.26%) or 1 percentage point higher (3.26%) than the current rate:

	1% Decrease (1.26%)	Current Discount Rate (2.26%)	1% Increase (3.26%)
Total OPEB liability	\$ 673,129	\$ 638,259	\$ 603,876

PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS
NOTES TO FINANCIAL STATEMENTS (Continued)

10. OTHER POSTEMPLOYMENT BENEFITS (Continued)

g. Rate Sensitivity (Continued)

The table below presents the total OPEB liability of the District calculated using the healthcare rate of 4.50% to 7.00% as well as what the District's total OPEB liability would be if it were calculated using a healthcare rate that is 1 percentage point lower (3.50% to 6.00%) or 1 percentage point higher (5.50% to 8.00%) than the current rate:

	1% Decrease (3.50% to 6.00%)	Current Healthcare Rate (4.50% to 7.00%)	1% Increase (5.50% to 8.00%)
Total OPEB liability	\$ 583,881	\$ 638,259	\$ 701,402

h. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2021, the District recognized OPEB expense of \$(28,802). At December 31, 2021, the District reported deferred outflows and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes in assumption	\$ 18,407	\$ 74,993
Difference between expected and actual experience	122,782	167,436
TOTAL	\$ 141,189	\$ 242,429

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending December 31,	
2022	\$ (11,425)
2023	(11,425)
2024	(11,425)
2025	(11,425)
2026	(11,425)
Thereafter	(44,115)
TOTAL	\$ (101,240)

REQUIRED SUPPLEMENTARY INFORMATION

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements. Such information includes:

- Budgetary Comparison Schedules
 General Fund
 Recreation Fund
- Schedule of Employer Contributions
 Illinois Municipal Retirement Fund
- Schedule of Changes in the Employer's Net Pension Liability and Related Ratios
 Illinois Municipal Retirement Fund
- Schedule of Changes in the Employer's Total OPEB Liability and Related Ratios
 Retiree Benefit Plan

Notes to the Required Supplementary Information

Budgetary Information - Budgets are adopted on a basis consistent with GAAP.

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
GENERAL FUND

For the Year Ended December 31, 2021

	Original and Final Appropriation	Actual	Variance Over (Under)
REVENUES			
Property taxes	\$ 5,673,349	\$ 5,793,716	\$ 120,367
Charges for services			
Fees and charges	20,600	36,120	15,520
Sales and rental	420	289	(131)
Investment income	15,000	9,118	(5,882)
Intergovernmental	-	415,833	415,833
Replacement taxes	160,000	274,203	114,203
Miscellaneous	72,331	68,918	(3,413)
	<hr/>		
Total revenues	5,941,700	6,598,197	656,497
<hr/>			
EXPENDITURES			
Current			
General government			
Salaries	2,692,016	2,374,945	(317,071)
Services	1,018,312	666,211	(352,101)
Insurance	1,330,335	961,159	(369,176)
Utilities	136,322	145,976	9,654
Materials and supplies	214,713	194,309	(20,404)
Landscape and maintenance	109,095	104,971	(4,124)
Pension contributions	294,938	253,443	(41,495)
	<hr/>		
Total expenditures	5,795,731	4,701,014	(1,094,717)
<hr/>			
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	145,969	1,897,183	1,751,214
<hr/>			
OTHER FINANCING SOURCES (USES)			
Transfers (out)	(622,515)	(622,515)	-
	<hr/>		
Total other financing sources (uses)	(622,515)	(622,515)	-
<hr/>			
NET CHANGE IN FUND BALANCE	<u>\$ (476,546)</u>	1,274,668	<u>\$ 1,751,214</u>
<hr/>			
FUND BALANCE, JANUARY 1		<u>4,062,334</u>	
<hr/>			
FUND BALANCE, DECEMBER 31		<u><u>\$ 5,337,002</u></u>	

(See independent auditor's report.)

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
RECREATION FUND**

For the Year Ended December 31, 2021

	Original and Final Appropriation	Actual	Variance Over (Under)
REVENUES			
Property taxes	\$ 5,363,932	\$ 5,477,589	\$ 113,657
Charges for services			
Fees and charges	2,499,872	3,665,252	1,165,380
Instruction fees	3,299,202	4,081,369	782,167
Sales and rental	1,427,565	1,536,900	109,335
Intergovernmental	-	45,294	45,294
Donations	20,000	5,666	(14,334)
Miscellaneous	173,299	162,379	(10,920)
	<hr/>		
Total revenues	12,783,870	14,974,449	2,190,579
<hr/>			
EXPENDITURES			
Current			
Recreation	10,657,477	10,448,733	(208,744)
Capital outlay	40,400	54,830	14,430
	<hr/>		
Total expenditures	10,697,877	10,503,563	(194,314)
<hr/>			
OTHER FINANCING SOURCES (USES)			
Transfers (out)	(2,433,773)	(2,933,773)	(500,000)
	<hr/>		
Total other financing sources (uses)	(2,433,773)	(2,933,773)	(500,000)
<hr/>			
NET CHANGE IN FUND BALANCE	<u>\$ (347,780)</u>	1,537,113	<u>\$ 1,884,893</u>
FUND BALANCE, JANUARY 1		<u>4,976,709</u>	
FUND BALANCE, DECEMBER 31		<u>\$ 6,513,822</u>	

(See independent auditor's report.)

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

**SCHEDULE OF EMPLOYER CONTRIBUTIONS
ILLINOIS MUNICIPAL RETIREMENT FUND**

Last Seven Fiscal Years

FISCAL YEAR ENDED DECEMBER 31,	2015	2016	2017	2018	2019	2020	2021
Actuarially determined contribution	\$ 433,856	\$ 224,954	\$ 317,696	\$ 329,800	\$ 73,033	\$ 279,239	\$ 224,634
Contributions in relation to the actuarially determined contribution	433,856	224,954	317,696	329,800	73,033	279,239	224,634
CONTRIBUTION DEFICIENCY (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Additional contributions	\$ -	\$ -	\$ -	\$ -	\$ 12,106	\$ 10,733	\$ -
Covered payroll	6,514,351	6,635,823	6,632,498	6,814,049	6,889,931	6,777,648	6,685,526
Contributions as a percentage of covered payroll	6.66%	3.39%	4.79%	4.84%	1.06%	4.12%	3.36%

Notes to Required Supplementary Information

The information presented was determined as part of the actuarial valuations as of January 1 of the prior fiscal year. Additional information as of the latest actuarial valuation presented is as follows: the actuarial cost method was entry-age normal; the amortization method was level percent of pay, closed and the amortization period was 22 years; the asset valuation method was five-year smoothed market; and the significant actuarial assumptions were an investment rate of return at 7.25% annually, projected salary increases assumption of 3.35% to 14.25% compounded annually and postretirement benefit increases of 2.50% compounded annually.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

SCHEDULE OF CHANGES IN THE EMPLOYER'S
NET PENSION LIABILITY (ASSET) AND RELATED RATIOS
ILLINOIS MUNICIPAL RETIREMENT FUND

Last Seven Fiscal Years

MEASUREMENT DATE DECEMBER 31,	2015	2016	2017	2018	2019	2020	2021
TOTAL PENSION LIABILITY							
Service cost	\$ 688,654	\$ 671,502	\$ 679,854	\$ 637,165	\$ 687,671	\$ 677,035	\$ 619,576
Interest	2,582,565	2,784,030	2,945,570	2,972,382	3,069,219	3,209,885	3,277,517
Changes of benefit terms	-	-	-	-	-	-	-
Differences between expected and actual experience	1,099,031	574,888	(174,040)	(93,513)	338,775	(270,617)	439,143
Changes of assumptions	-	-	(1,148,872)	1,155,156	-	(298,328)	-
Benefit payments, including refunds of member contributions	(1,455,717)	(1,895,237)	(1,866,229)	(1,981,112)	(2,007,202)	(2,293,045)	(2,419,734)
Net change in total pension liability	2,914,533	2,135,183	436,283	2,690,078	2,088,463	1,024,930	1,916,502
Total pension liability - beginning	34,817,738	37,732,271	39,867,454	40,303,737	42,993,815	45,082,278	46,107,208
TOTAL PENSION LIABILITY - ENDING	\$ 37,732,271	\$ 39,867,454	\$ 40,303,737	\$ 42,993,815	\$ 45,082,278	\$ 46,107,208	\$ 48,023,710
PLAN FIDUCIARY NET POSITION							
Contributions - employer	\$ 433,856	\$ 224,954	\$ 317,696	\$ 329,800	\$ 85,139	\$ 289,972	\$ 230,656
Contributions - member	300,740	301,272	301,701	326,978	322,753	316,494	309,263
Net investment income	207,714	2,727,218	7,581,104	(2,757,655)	8,250,273	7,257,979	9,545,950
Benefit payments, including refunds of member contributions	(1,455,717)	(1,895,237)	(1,866,229)	(1,981,112)	(2,007,202)	(2,293,045)	(2,419,734)
Other	(1,512,523)	579,257	(702,497)	(95,233)	282,889	(148,087)	(792)
Net change in plan fiduciary net position	(2,025,930)	1,937,464	5,631,775	(4,177,222)	6,933,852	5,423,313	7,665,343
Plan net position - beginning	41,903,458	39,877,528	41,814,992	47,446,767	43,269,545	50,203,397	55,626,710
PLAN NET POSITION - ENDING	\$ 39,877,528	\$ 41,814,992	\$ 47,446,767	\$ 43,269,545	\$ 50,203,397	\$ 55,626,710	\$ 63,292,053
EMPLOYER'S NET PENSION LIABILITY (ASSET)	\$ (2,145,257)	\$ (1,947,538)	\$ (7,143,030)	\$ (275,730)	\$ (5,121,119)	\$ (9,519,502)	\$ (15,268,343)

MEASUREMENT DATE DECEMBER 31,	2015	2016	2017	2018	2019	2020	2021
Plan fiduciary net position as a percentage of the total pension liability (asset)	105.69%	104.89%	117.72%	100.64%	111.36%	120.65%	131.79%
Covered payroll	\$ 6,514,351	\$ 6,635,823	\$ 6,632,498	\$ 6,814,049	\$ 6,889,931	\$ 6,777,648	\$ 6,685,526
Employer's net pension liability (asset) as a percentage of covered payroll	(32.93%)	(29.35%)	(107.70%)	(4.05%)	(74.33%)	(140.45%)	(228.38%)

There was a change in assumptions related to the retirement age and mortality rates in 2020.

There was a change in assumptions related to the discount rate in 2018.

There was a change in assumptions related to price inflation, salary increases, retirement age and mortality rates in 2017.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

SCHEDULE OF CHANGES IN THE EMPLOYER'S
TOTAL OPEB LIABILITY AND RELATED RATIOS
OTHER POSTRETIREMENT BENEFIT PLAN

Last Four Fiscal Years

MEASUREMENT DATE SEPTEMBER 30,	2018	2019	2020	2021
TOTAL OPEB LIABILITY				
Service cost	\$ 32,604	\$ 30,815	\$ 39,525	\$ 37,460
Interest	27,302	30,787	20,831	18,649
Differences between expected and actual experience	-	6,919	147,819	(187,227)
Changes in assumptions	(23,152)	26,564	(76,255)	(80)
Benefit payments	(46,844)	(50,124)	(64,713)	(73,486)
Other changes	-	-	-	-
Net change in total OPEB liability	(10,090)	44,961	67,207	(204,684)
Total OPEB liability - beginning	740,865	730,775	775,736	842,943
TOTAL OPEB LIABILITY - ENDING	\$ 730,775	\$ 775,736	\$ 842,943	\$ 638,259
Covered-employee payroll	\$ 6,261,333	\$ 4,955,091	\$ 4,702,405	\$ 4,539,777
Employer's total OPEB liability as a percentage of covered-employee payroll	11.67%	15.66%	17.93%	14.06%

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

There were assumption changes in 2019 relating to the discount rate, per capita health costs, retiree contribution rates, percent of future retirees assumed to have an eligible spouse who opts for coverage and the age spread between husband and wife was decreased.

There were assumption changes in 2020 relating to the discount rate, per capita health cost and retiree contribution rates.

There were assumption changes in 2021 relating to the discount rate, per capita health cost and mortality rates.

Ultimately, this schedule should present information for the last ten years. However, until ten years of information can be compiled, information will be presented for as many years as is available.

(See independent auditor's report.)

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

December 31, 2021

BUDGETS

The Board of Commissioners follows these procedures in establishing the budgetary data reflected in the financial statements. Generally, prior to the December board meeting, the Director submits to the Board of Commissioners a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.

The District's budgetary operations are governed by the appropriation law detailed in the Illinois Park District Code and administered by the Director of Finance.

Notice is given and public meetings are conducted to obtain taxpayer comments. The Board of Commissioners may add to, subtract from or change appropriations, but may not change the form of the budget. Prior to the end of the first quarter of each fiscal year, the budget is legally enacted through the passage of an annual combined budget and appropriation ordinance.

Budgets for the General, Special Revenue, Capital Projects and Debt Service Funds are legally adopted on a basis consistent with GAAP. Budgetary information for individual funds is prepared on the same basis as the basic financial statements. All budgets are prepared based on the annual fiscal year of the District. Budgetary funds are controlled by an integrated budgetary accounting system in accordance, where applicable, with various legal requirements which govern the District. The legal level of budgetary control is at the fund level.

Management may make transfers between individual expenditure categories of a fund for up to 10% for the budgeted amount, but not alter the total budget of the fund. Any revisions that alter the total expenditures of any fund must be approved by the Board of Commissioners. After the first six months of any fiscal year, the District Board of Commissioners may, by a two-thirds vote, amend the initially approved budget and appropriations ordinance. Unused appropriations lapse at the end of the fiscal year. The budget and appropriation ordinance was not amended for the year ended December 31, 2021.

**COMBINING AND INDIVIDUAL FUND
FINANCIAL STATEMENTS AND SCHEDULES**

MAJOR GOVERNMENTAL FUNDS

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

**SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL
RECREATION FUND**

For the Year Ended December 31, 2021

	Original Appropriation	Final Appropriation	Actual	Variance Over (Under)
EXPENDITURES				
Current				
Recreation				
Salaries	\$ 4,767,222	\$ 4,767,222	\$ 4,506,809	\$ (260,413)
Services	771,000	771,000	819,546	48,546
Insurance	1,122,818	1,122,818	855,515	(267,303)
Utilities	712,455	712,455	704,723	(7,732)
Materials and supplies	306,672	306,672	380,673	74,001
Landscape and maintenance	343,477	343,477	381,357	37,880
Program expenditures	2,132,924	2,132,924	2,341,187	208,263
Pension contributions	500,909	500,909	458,923	(41,986)
Total recreation	<u>10,657,477</u>	<u>10,657,477</u>	<u>10,448,733</u>	<u>(208,744)</u>
Capital outlay	<u>40,400</u>	<u>40,400</u>	<u>54,830</u>	<u>14,430</u>
Total capital outlay	<u>40,400</u>	<u>40,400</u>	<u>54,830</u>	<u>14,430</u>
TOTAL EXPENDITURES	<u><u>\$ 10,697,877</u></u>	<u><u>\$ 10,697,877</u></u>	<u><u>\$ 10,503,563</u></u>	<u><u>\$ (194,314)</u></u>

(See independent auditor's report.)

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
CAPITAL PROJECTS FUND**

For the Year Ended December 31, 2021

	Original and Final Appropriation	Actual	Variance Over (Under)
REVENUES			
Intergovernmental	\$ 355,172	\$ 424,155	\$ 68,983
Interest income	-	1,665	1,665
Miscellaneous	-	93,120	93,120
Total revenues	<u>355,172</u>	<u>518,940</u>	<u>163,768</u>
EXPENDITURES			
Current			
General government			
Contractual services	120,000	552,381	432,381
Capital outlay	5,646,610	3,179,166	(2,467,444)
Debt Service			
Interest and fiscal charges	-	236,194	236,194
Total expenditures	<u>5,766,610</u>	<u>3,967,741</u>	<u>(1,798,869)</u>
OTHER FINANCING SOURCES (USES)			
Issuance of debt certificates	-	19,815,000	19,815,000
Payment to escrow agent	-	(5,465,000)	(5,465,000)
Premium on debt certificate issuance	-	2,886,240	2,886,240
Transfers in	1,800,000	2,457,009	657,009
Total other financing sources (uses)	<u>1,800,000</u>	<u>19,693,249</u>	<u>17,893,249</u>
NET CHANGE IN FUND BALANCE	<u><u>\$ (3,611,438)</u></u>	<u>16,244,448</u>	<u><u>\$ 19,855,886</u></u>
FUND BALANCE, JANUARY 1		<u>11,421,433</u>	
FUND BALANCE, DECEMBER 31		<u><u>\$ 27,665,881</u></u>	

(See independent auditor's report.)

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

**SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
DEBT SERVICE FUND**

For the Year Ended December 31, 2021

	Original and Final Appropriation	Actual	Variance Over (Under)
REVENUES			
Property taxes	\$ 1,621,709	\$ 1,654,178	\$ 32,469
Total revenues	1,621,709	1,654,178	32,469
EXPENDITURES			
Current			
Debt service			
Principal	2,555,000	2,555,000	-
Interest and fiscal charges	622,997	618,388	(4,609)
Total expenditures	3,177,997	3,173,388	(4,609)
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,556,288)	(1,519,210)	37,078
OTHER FINANCING SOURCES (USES)			
Transfers in	1,556,288	1,556,288	-
Total other financing sources (uses)	1,556,288	1,556,288	-
NET CHANGE IN FUND BALANCE	\$ -	37,078	\$ 37,078
FUND BALANCE, JANUARY 1		6,142	
FUND BALANCE, DECEMBER 31		\$ 43,220	

(See independent auditor's report.)

NONMAJOR GOVERNMENTAL FUNDS

Special Revenue Funds - are established to account for proceeds from specific revenue sources that are restricted by law or administrative action to expenditure for specific purposes.

The Special Recreation Fund is used to account for revenues derived from a specific annual property tax levy and expenditures of these monies to the Northern Suburban Special Recreation Association to provide special recreation programs for the physically and mentally handicapped.

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

SCHEDULE OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
SPECIAL RECREATION FUND

For the Year Ended December 31, 2021

	Original and Final Appropriation	Actual	Variance Over (Under)
REVENUES			
Property taxes	\$ 480,000	\$ 604,151	\$ 124,151
Total revenues	480,000	604,151	124,151
EXPENDITURES			
Current			
Recreation			
Contractual services	734,793	681,523	(53,270)
Total expenditures	734,793	681,523	(53,270)
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(254,793)	(77,372)	177,421
OTHER FINANCING SOURCES (USES)			
Transfers (out)	(300,000)	(457,009)	(157,009)
Total other financing sources (uses)	(300,000)	(457,009)	(157,009)
NET CHANGE IN FUND BALANCE	\$ (554,793)	(534,381)	\$ 20,412
FUND BALANCE, JANUARY 1		807,524	
FUND BALANCE, DECEMBER 31		\$ 273,143	

(See independent auditor's report.)

SUPPLEMENTAL SCHEDULES

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

**LONG-TERM DEBT REQUIREMENTS
GENERAL OBLIGATION LIMITED TAX PARK BONDS OF 2017**

December 31, 2021

Date of issue	March 10, 2017
Original principal	\$ 8,635,000
Date of maturity	December 15, 2028
Interest rate	3% to 4%
Principal payments	December 15
Interest payments	June 15 and December 15

CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year Ending December 31,	Principal	Interest	Total
2022	\$ 1,060,000	\$ 166,000	\$ 1,226,000
2023	920,000	123,600	1,043,600
2024	915,000	96,000	1,011,000
2025	855,000	68,550	923,550
2026	835,000	42,900	877,900
2027	510,000	17,850	527,850
2028	85,000	2,550	87,550
	<u>\$ 5,180,000</u>	<u>\$ 517,450</u>	<u>\$ 5,697,450</u>

(See independent auditor's report.)

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

**LONG-TERM DEBT REQUIREMENTS
GENERAL OBLIGATION LIMITED TAX PARK BONDS OF 2020**

December 31, 2021

Date of issue	February 25, 2020
Original principal	\$ 6,445,000
Date of maturity	December 15, 2033
Interest rate	5%
Principal payments	December 15
Interest payments	June 15 and December 15

CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year Ending December 31,	Principal	Interest	Total
2022	\$ 190,000	\$ 220,300	\$ 410,300
2023	410,000	210,800	620,800
2024	485,000	190,300	675,300
2025	-	166,050	166,050
2026	-	166,050	166,050
2027	275,000	166,050	441,050
2028	700,000	152,300	852,300
2029	735,000	117,300	852,300
2030	760,000	95,250	855,250
2031	780,000	72,450	852,450
2032	805,000	49,050	854,050
2033	830,000	24,900	854,900
	<u>\$ 5,970,000</u>	<u>\$ 1,630,800</u>	<u>\$ 7,600,800</u>

(See independent auditor's report.)

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

**LONG-TERM DEBT REQUIREMENTS
GENERAL OBLIGATION LIMITED TAX DEBT CERTIFICATES OF 2021**

December 31, 2021

Date of issue	December 1, 2021
Original principal	\$ 19,815,000
Date of maturity	June 15, 2041
Interest rate	3% to 5%
Principal payments	December 15
Interest payments	June 15 and December 15

CURRENT AND FUTURE PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year Ending December 31,	Principal	Interest	Total
2022	\$ 855,000	\$ 819,735	\$ 1,674,735
2023	930,000	746,300	1,676,300
2024	975,000	699,800	1,674,800
2025	1,025,000	651,050	1,676,050
2026	1,075,000	599,800	1,674,800
2027	1,130,000	546,050	1,676,050
2028	1,185,000	489,550	1,674,550
2029	1,245,000	430,300	1,675,300
2030	1,310,000	368,050	1,678,050
2031	790,000	302,550	1,092,550
2032	810,000	278,850	1,088,850
2033	835,000	254,550	1,089,550
2034	860,000	229,500	1,089,500
2035	885,000	203,700	1,088,700
2036	910,000	177,150	1,087,150
2037	940,000	149,850	1,089,850
2038	970,000	121,650	1,091,650
2039	995,000	92,550	1,087,550
2040	1,020,000	62,700	1,082,700
2041	1,070,000	16,050	1,086,050
	<u>\$ 19,815,000</u>	<u>\$ 7,239,735</u>	<u>\$ 27,054,735</u>

(See independent auditor's report.)

**STATISTICAL SECTION
(UNAUDITED)**

This part of the Park District of Highland Park, Highland Park, Illinois' annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information displays about the District's overall financial health.

<u>Contents</u>	<u>Page(s)</u>
Financial Trends These schedules contain trend information to help the reader understand how the District's financial performance and well-being have been changed over time.	49-56
Revenue Capacity These schedules contain information to help the reader assess the District's most significant local revenue source, the property tax.	57-60
Debt Capacity These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future.	61-65
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.	66-67
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs.	68-71

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

NET POSITION BY COMPONENT

Last Ten Fiscal Years

Fiscal Year	2021	2020	2019	2018
GOVERNMENTAL ACTIVITIES				
Net investment in capital assets	\$ 37,566,498	\$ 37,659,759	\$ 37,782,923	\$ 36,056,097
Restricted	316,363	782,043	487,832	386,216
Unrestricted	28,829,398	21,145,676	17,711,036	16,569,407
TOTAL PRIMARY GOVERNMENT	\$ 66,712,259	\$ 59,587,478	\$ 55,981,791	\$ 53,011,720

*The District changed its fiscal year end from March 31 to December 31 for the period December 31, 2014.

Data Source

Audited Financial Statements

2017	2016	2015	2014*	2014	2013
\$ 31,570,496	\$ 31,103,670	\$ 29,698,684	\$ 21,471,792	\$ 20,263,950	\$ 20,340,870
467,053	685,612	345,073	490,281	892,981	3,165,145
22,516,794	21,048,030	21,548,400	17,817,537	15,923,143	14,192,490
\$ 54,554,343	\$ 52,837,312	\$ 51,592,157	\$ 39,779,610	\$ 37,080,074	\$ 37,698,505

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

CHANGE IN NET POSITION

Last Ten Fiscal Years

Fiscal Year	2021	2020	2019	2018
EXPENSES				
Governmental activities				
General government	\$ 4,138,386	\$ 4,182,223	\$ 6,105,515	\$ 7,081,362
Recreation	12,557,844	11,438,717	14,865,902	15,142,209
Interest and fiscal charges	528,904	506,797	435,463	499,331
Total governmental activities expenses	<u>17,225,134</u>	<u>16,127,737</u>	<u>21,406,880</u>	<u>22,722,902</u>
TOTAL PRIMARY GOVERNMENT EXPENSES	<u>\$ 17,225,134</u>	<u>\$ 16,127,737</u>	<u>\$ 21,406,880</u>	<u>\$ 22,722,902</u>
PROGRAM REVENUES				
Governmental activities				
Charges for services				
General government				
Recreation	\$ 9,319,930	\$ 5,812,200	\$ 9,609,804	\$ 8,495,425
Operating grants and contributions	45,294	227,775	-	-
Capital grants and contributions	845,654	137,093	1,094,905	36,970
Total governmental activities program revenues	<u>10,210,878</u>	<u>6,177,068</u>	<u>10,704,709</u>	<u>8,532,395</u>
TOTAL PRIMARY GOVERNMENT PROGRAM REVENUES	<u>\$ 10,210,878</u>	<u>\$ 6,177,068</u>	<u>\$ 10,704,709</u>	<u>\$ 8,532,395</u>
TOTAL PRIMARY GOVERNMENT NET REVENUE (EXPENSE)	<u>\$ (7,014,256)</u>	<u>\$ (9,950,669)</u>	<u>\$ (10,702,171)</u>	<u>\$ (14,190,507)</u>
GENERAL REVENUES AND OTHER CHANGES IN NET POSITION				
Governmental activities				
Taxes				
Property	\$ 13,529,634	\$ 12,911,897	\$ 12,963,247	\$ 12,639,828
Replacement	274,203	156,195	174,765	140,571
Investment income	10,783	127,651	262,147	289,703
Miscellaneous	324,417	360,613	272,083	318,647
Total governmental activities	<u>14,139,037</u>	<u>13,556,356</u>	<u>13,672,242</u>	<u>13,388,749</u>
TOTAL PRIMARY GOVERNMENT	<u>\$ 14,139,037</u>	<u>\$ 13,556,356</u>	<u>\$ 13,672,242</u>	<u>\$ 13,388,749</u>
TOTAL PRIMARY GOVERNMENT CHANGE IN NET POSITION	<u>\$ 7,124,781</u>	<u>\$ 3,605,687</u>	<u>\$ 2,970,071</u>	<u>\$ (801,758)</u>

*The District changed its fiscal year end from March 31 to December 31 for the period December 31, 2014.

Data Source

Audited Financial Statements

2017	2016	2015	2014*	2014	2013
\$ 4,680,213	\$ 5,603,504	\$ 7,390,876	\$ 3,907,202	\$ 5,706,274	\$ 11,825,208
16,750,430	16,211,473	16,445,750	10,795,143	13,081,135	13,937,646
593,134	294,895	332,236	264,587	325,218	783,395
22,023,777	22,109,872	24,168,862	14,966,932	19,112,627	26,546,249
\$ 22,023,777	\$ 22,109,872	\$ 24,168,862	\$ 14,966,932	\$ 19,112,627	\$ 26,546,249
\$ 10,333,214	\$ 10,978,534	\$ 10,812,993	\$ 6,940,048	\$ 8,153,219	\$ 8,306,731
-	-	-	-	260,254	176,675
436,434	45,441	6,509,467	71,017	-	-
10,769,648	11,023,975	17,322,460	7,011,065	8,413,473	8,483,406
\$ 10,769,648	\$ 11,023,975	\$ 17,322,460	\$ 7,011,065	\$ 8,413,473	\$ 8,483,406
\$ (11,254,129)	\$ (11,085,897)	\$ (6,846,402)	\$ (7,955,867)	\$ (10,699,154)	\$ (18,062,843)
\$ 12,280,482	\$ 11,468,120	\$ 10,526,931	\$ 10,313,220	\$ 9,609,488	\$ 9,604,889
173,623	146,418	146,241	121,086	157,206	137,129
232,962	154,603	58,568	75,929	147,297	241,443
284,093	561,911	407,633	145,168	166,732	151,298
12,971,160	12,331,052	11,139,373	10,655,403	10,080,723	10,134,759
\$ 12,971,160	\$ 12,331,052	\$ 11,139,373	\$ 10,655,403	\$ 10,080,723	\$ 10,134,759
\$ 1,717,031	\$ 1,245,155	\$ 4,292,971	\$ 2,699,536	\$ (618,431)	\$ (7,928,084)

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

FUND BALANCES OF GOVERNMENTAL FUNDS

Last Ten Fiscal Years

Fiscal Year	2021	2020	2019	2018
GENERAL FUND				
Nonspendable	\$ 13,185	\$ 8,949	\$ 12,154	\$ 26,566
Restricted	-	-	-	21,149
Assigned	1,749,260	456,546	-	-
Unassigned	3,574,557	3,596,839	3,292,104	2,332,568
TOTAL GENERAL FUND	\$ 5,337,002	\$ 4,062,334	\$ 3,304,258	\$ 2,380,283
ALL OTHER GOVERNMENTAL FUNDS				
Nonspendable	\$ 79,340	\$ 71,515	\$ 70,313	\$ 67,056
Restricted	18,177,811	4,209,519	487,832	386,945
Committed	-	4,936,817	4,644,727	4,592,291
Assigned	16,238,915	7,993,957	7,118,928	6,847,186
Unassigned	-	-	-	-
TOTAL ALL OTHER GOVERNMENTAL FUNDS	\$ 34,496,066	\$ 17,211,808	\$ 12,321,800	\$ 11,893,478
TOTAL GOVERNMENTAL FUNDS	\$ 39,833,068	\$ 21,274,142	\$ 15,626,058	\$ 14,273,761

*The District changed its fiscal year end from March 31 to December 31 for the period December 31, 2014.

Data Source

Audited Financial Statements

2017	2016	2015	2014*	2014	2013
\$ 9,939	\$ 9,734	\$ 6,255	\$ 4,965	\$ 6,778	\$ 7,802
40,714	59,214	88,045	206,342	301,814	1,312,195
-	-	-	-	-	-
2,836,278	2,781,215	1,724,126	759,649	608,099	(177,286)
<u>\$ 2,886,931</u>	<u>\$ 2,850,163</u>	<u>\$ 1,818,426</u>	<u>\$ 970,956</u>	<u>\$ 916,691</u>	<u>\$ 1,142,711</u>
\$ 107,942	\$ 119,861	\$ 173,333	\$ 62,898	\$ 225,039	\$ 215,373
450,863	642,311	271,876	299,767	712,587	1,924,232
3,998,365	3,650,159	3,571,072	7,340,426	5,250,834	3,567,084
12,801,286	12,828,116	11,199,434	10,010,443	13,749,983	11,235,296
-	-	-	-	(98,695)	-
<u>\$ 17,358,456</u>	<u>\$ 17,240,447</u>	<u>\$ 15,215,715</u>	<u>\$ 17,713,534</u>	<u>\$ 19,839,748</u>	<u>\$ 16,941,985</u>
<u>\$ 20,245,387</u>	<u>\$ 20,090,610</u>	<u>\$ 17,034,141</u>	<u>\$ 18,684,490</u>	<u>\$ 20,756,439</u>	<u>\$ 18,084,696</u>

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

Last Ten Fiscal Years

Fiscal Year	2021	2020	2019	2018
REVENUES				
Taxes - property	\$ 13,529,634	\$ 12,911,897	\$ 12,963,247	\$ 12,639,828
Charges for services	9,319,930	5,812,200	9,609,804	8,495,425
Donations	5,666	12,348	30,452	36,970
Intergovernmental - grants	885,282	352,520	1,064,453	-
Intergovernmental - replacement taxes	274,203	156,195	174,765	140,571
Investment income	10,783	127,651	262,147	289,703
Miscellaneous	324,417	360,613	272,083	318,647
Total revenues	24,349,915	19,733,424	24,376,951	21,921,144
EXPENDITURES				
Current				
General government	5,253,395	4,743,326	6,062,056	6,232,477
Recreation	11,130,256	9,391,840	11,344,598	11,959,607
Capital outlay	3,233,996	4,078,469	2,541,038	6,625,223
Debt service				
Principal retirement	2,555,000	2,610,000	2,550,000	2,485,000
Interest and fiscal charges	854,582	651,160	526,962	590,463
Total expenditures	23,027,229	21,474,795	23,024,654	27,892,770
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	1,322,686	(1,741,371)	1,352,297	(5,971,626)
OTHER FINANCING SOURCES (USES)				
Proceeds from issuance of bonds	19,815,000	6,445,000	-	-
Premium on bond issuance	2,886,240	944,455	-	-
Discounts on bonds issued	-	-	-	-
Disposal of capital assets	-	-	-	-
Payment to escrow agent	(5,465,000)	-	-	-
Transfers in	4,013,297	2,645,922	4,351,361	3,109,013
Transfers (out)	(4,013,297)	(2,645,922)	(4,351,361)	(3,109,013)
Total other financing sources (uses)	17,236,240	7,389,455	-	-
NET CHANGE IN FUND BALANCES	\$ 18,558,926	\$ 5,648,084	\$ 1,352,297	\$ (5,971,626)
DEBT SERVICE AS A PERCENTAGE OF NONCAPITAL EXPENDITURES	16.86%	18.54%	14.54%	14.09%

*The District changed its fiscal year end from March 31 to December 31 for the period December 31, 2014.

Data Source

Audited Financial Statements

2017	2016	2015	2014*	2014	2013
\$ 12,280,482	\$ 11,468,120	\$ 10,526,931	\$ 10,313,220	\$ 9,609,488	\$ 9,604,889
10,333,214	10,978,534	10,812,993	6,940,048	8,153,219	8,306,731
436,434	45,441	58,568	71,017	147,297	241,443
-	-	-	-	-	-
173,623	146,418	146,241	121,086	157,206	137,129
232,962	154,603	295,137	75,929	260,254	176,675
284,093	561,911	407,633	145,168	166,732	151,298
23,740,808	23,355,027	22,247,503	17,666,468	18,494,196	18,618,165
4,879,963	4,823,064	5,106,324	4,129,004	5,779,407	11,771,545
13,410,846	13,649,069	13,854,585	8,960,862	10,750,785	11,025,750
11,257,222	2,533,398	3,381,131	5,095,776	6,554,585	2,013,935
2,460,000	1,895,000	1,175,000	1,135,000	1,170,000	610,000
662,787	409,574	380,812	417,775	388,404	402,318
32,670,818	23,310,105	23,897,852	19,738,417	24,643,181	25,823,548
(8,930,010)	44,922	(1,650,349)	(2,071,949)	(6,148,985)	(7,205,383)
8,635,000	2,935,000	-	-	8,755,000	6,770,000
449,787	68,147	-	-	65,728	571,155
-	-	-	-	-	(33,769)
-	8,400	-	-	-	-
-	-	-	-	-	(7,203,762)
3,255,512	2,595,863	5,934,863	3,123,150	2,147,403	22,809,287
(3,255,512)	(2,595,863)	(5,934,863)	(3,123,150)	(2,147,403)	(22,809,287)
9,084,787	3,011,547	-	-	8,820,728	103,624
\$ 154,777	\$ 3,056,469	\$ (1,650,349)	\$ (2,071,949)	\$ 2,671,743	\$ (7,101,759)
14.00%	11.00%	10.00%	10.00%	8.00%	4.00%

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY

Last Ten Levy Years

Tax Levy Year	Residential Property	Farm Property	Commercial Property	Industrial Property	Railroad Property	Less: Tax-Exempt Property	Total Taxable Assessed Valuation	Total Direct Tax Rate
2011	\$ 2,147,385,990	\$ 499	\$ 205,558,934	\$ 476,191	\$ 961,743	\$ -	\$ 2,354,383,357	0.4100
2012	1,995,281,283	549	193,428,436	464,616	1,280,511	-	2,190,455,395	0.4450
2013	1,900,644,387	603	186,978,939	447,194	1,534,284	-	2,089,605,407	0.4970
2014	1,890,248,722	665	187,084,550	444,603	1,591,213	-	2,079,369,753	0.5080
2015	2,001,724,516	772	202,847,928	439,359	1,869,989	-	2,206,882,564	0.5200
2016	2,129,592,281	1,257	212,302,541	472,885	1,899,166	-	2,344,268,130	0.5280
2017	2,214,194,455	1,497	223,651,158	481,655	1,933,526	-	2,440,262,291	0.5220
2018	2,210,737,185	1,745	222,911,973	482,480	2,062,535	-	2,436,195,918	0.5353
2019	2,125,601,900	972,370	254,156,305	489,659	2,233,149	-	2,383,453,383	0.5596
2020	2,087,583,827	958,367	239,243,803	488,055	2,319,593	-	2,330,593,645	0.5723

Note: Property is assessed at 33.33% of actual value; therefore, estimated actual taxable values are equal to assessed values times three.

The 2021 property tax information was not available at the time of printing.

Data Sources

Lake County

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

PRINCIPAL PROPERTY TAXPAYERS

Current Year and Nine Years Ago

Taxpayer	2021			2012		
	Taxable Assessed Value	Rank	Percentage of Total District Taxable Assessed Valuation	Taxable Assessed Value	Rank	Percentage of Total District Taxable Assessed Valuation
T Renaissance IL LLC	\$ 8,849,115	1	0.38%	\$ 12,232,787	1	0.56%
Red Cup Land Company LLC	7,682,916	2	0.33%			
Federal Realty Investment Trust	7,600,486	3	0.33%	6,790,504	3	0.31%
Americana Apartments	6,687,284	4	0.29%	4,074,035	6	0.19%
McGovern Flats LLC	5,596,235	5	0.24%			
Highland Park Associates II, LLC	4,533,786	6	0.19%	4,509,873	4	0.20%
HPC Propterties LLC	4,252,803	7	0.18%			
C2 Land, LP	3,663,200	8	0.16%			
HCRI Illinois Properties LLC	3,390,085	9	0.15%			
Daton Hudson Corporation	3,301,783	10	0.14%			
Midwest Family Housing LLC				7,775,874	2	0.35%
Sunset Foods Mart Inc.				3,739,993	7	0.18%
Klairmont Enterprises				4,298,118	5	0.22%
Evergreen Real Estate				3,188,922	8	0.20%
RSV Partners				2,875,316	9	0.16%
LB & M Real Estate Management Inc				2,869,621	10	0.14%
	<u>\$ 55,557,693</u>		<u>2.39%</u>	<u>\$ 52,355,043</u>		<u>2.51%</u>

Data Sources

Office of the County Clerk

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS
LAKE COUNTY

Last Ten Levy Years

Levy Year	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
District										
Corporate	0.2452	0.2327	0.2225	0.2000	0.2150	0.2630	0.2920	0.1970	0.2560	0.1500
IMRF	-	-	-	-	-	-	-	-	0.0000	0.0170
Police protection	-	-	-	-	-	-	-	-	0.0000	0.0120
Liability insurance	-	-	-	-	-	-	-	-	0.0000	0.0090
Recreation for handicapped	0.0253	0.0400	0.0395	0.0390	0.0400	0.0400	0.0400	0.0400	0.0180	0.0280
Recreation	0.2318	0.2200	0.2103	0.2200	0.2090	0.1840	0.1760	0.2600	0.1710	0.0810
Recreation and Community Center	-	-	-	-	-	-	-	-	0.0000	0.0900
Bonds and interest	0.0700	0.0670	0.0630	0.0630	0.0640	0.03	-	-	-	-
Museum	-	-	-	-	-	-	-	-	0.0000	0.0230
Total direct rates	0.5723	0.5597	0.5353	0.5220	0.5280	0.5210	0.5080	0.4970	0.4450	0.4100
District										
Lake County	0.5980	0.5968	0.6120	0.6220	0.6320	0.6630	0.6830	0.6630	0.8080	0.5540
Lake County Forest Preserve District	0.1818	0.1798	0.1820	0.1870	0.1930	0.2080	0.2100	0.2180	0.2120	0.2010
Moraine Township	0.0552	0.0556	0.0540	0.0540	0.0560	0.0630	0.0660	0.0700	0.0660	0.0590
City of Highland Park	0.8753	0.8090	0.7720	0.7260	0.7370	0.7490	0.7950	0.7850	0.7090	0.6430
North Shore Sanitary District	0.1571	0.1530	0.1530	0.1530	0.1570	0.1660	0.1690	0.1640	0.1500	0.1500
South Lake Mosquito Abatement	0.0124	0.0118	0.0110	0.0110	0.0120	0.0120	0.0130	0.0070	0.1500	0.0140
Elementary School Districts	3.1841	3.0392	2.9140	2.8260	2.8620	3.0060	3.1520	3.0760	2.9570	2.8180
High School District	2.3911	2.2797	2.2220	2.1640	2.1870	2.3090	2.4210	2.3640	2.1780	2.1670
Community College District 532	0.2897	0.2815	0.2820	0.2810	0.2850	0.2990	0.3060	0.2960	0.2400	0.2400
Total overlapping rate	7.7447	7.4064	7.2020	7.0240	7.1210	7.4750	7.8150	7.6430	7.4700	6.8460
TOTAL RATE	8.3170	7.9661	7.7373	7.5460	7.6490	7.9960	8.3230	8.1400	7.9150	7.2560

Note: Tax rates are expressed in dollars per \$1,000 of assessed valuation.

The 2021 property tax information was not available at the time of printing.

Data Source

Office of the County Clerk

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

PROPERTY TAX LEVIES AND COLLECTIONS

Last Ten Levy Years

Tax Levy Year	Taxes Levied for the Fiscal Year	Collected Within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2011	\$ 9,652,972	\$ 9,604,889	99.50%	\$ -	\$ 9,604,889	99.50%
2012	9,747,527	9,609,488	98.58%	-	9,609,488	98.58%
2013	10,385,339	10,313,220	99.31%	-	10,313,220	99.31%
2014	10,566,317	10,526,158	99.62%	-	10,526,158	99.62%
2015	11,482,476	11,466,892	99.86%	-	11,466,892	99.86%
2016	12,395,646	12,277,863	99.05%	-	12,277,863	99.05%
2017	12,715,143	12,639,828	99.41%	-	12,639,828	99.41%
2018	13,039,568	12,963,247	99.41%	-	12,963,247	99.41%
2019	13,338,973	12,606,189	94.51%	305,708	12,911,897	96.80%
2020	13,358,252	13,223,926	98.99%	-	13,223,926	98.99%

Note: Property is assessed at 33.33% of actual value; therefore, estimated actual taxable values are equal to assessed values times three.

The 2021 property tax information was not available at the time of printing.

Data Sources

Office of the County Clerk/Park District Financial Records

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

RATIOS OF OUTSTANDING DEBT BY TYPE

Last Ten Fiscal Years

Fiscal Year Ended	Governmental Activities		Total Primary Government	Percentage of Personal Income	Per Capita
	Debt Certificates	General Obligation Bonds			
2013	\$ -	\$ 8,403,559	\$ 8,403,559	0.42%	\$ 282
2014	-	15,940,963	15,940,963	0.80%	536
2014*	-	14,758,367	14,758,367	0.74%	496
2015	-	13,535,771	13,535,771	0.69%	455
2016	-	14,528,174	14,528,174	0.63%	488
2017	11,005,578	10,069,119	21,074,697	0.92%	711
2018	9,455,000	9,046,211	18,501,211	0.81%	624
2019	8,160,000	7,702,725	15,862,725	0.62%	536
2020	6,830,000	13,660,995	20,490,995	0.70%	697
2021	19,815,000	11,150,000	30,965,000	1.14%	1,026

*The District changed its fiscal year end from March 31 to December 31 for the period December 31, 2014.

Note: Details of the District's outstanding debt can be found in the notes to financial statements.

Data Source

Audited Financial Statements

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING

Last Ten Fiscal Years

Fiscal Year	Debt Certificates	Net General Obligation Bonds	Less Amounts Available	Total	Percentage of Actual Taxable Value of Property**	Per Capita
2013	\$ -	\$ 8,403,559	\$ 269,255	\$ 8,134,304	0.35%	273
2014	-	15,940,963	240,641	15,700,322	0.72%	528
2014*	-	14,758,367	136,608	14,621,759	0.70%	491
2015	-	13,535,771	136,639	13,399,132	0.64%	450
2016	-	14,528,174	141,126	14,387,048	0.65%	483
2017	11,005,578	10,069,119	132,006	20,942,691	0.89%	707
2018	9,455,000	9,046,211	160,723	18,340,488	0.75%	619
2019	8,160,000	7,702,725	164,892	15,697,833	0.64%	530
2020	6,830,000	13,660,995	6,142	20,484,853	0.86%	696
2021	19,815,000	11,150,000	43,220	30,921,780	1.33%	1,025

*The District changed its fiscal year end from March 31 to December 31 for the period December 31, 2014.

**See the schedule of Assessed and Estimated Actual Value of Taxable Property for property value data.

Note: Details of the District's outstanding debt can be found in the notes to financial statements.

Data Source

Audited Financial Statements

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

DIRECT AND OVERLAPPING BONDED DEBT

December 31, 2021

Governmental Unit	Gross Debt	Percentage of Debt Applicable to District	District's Share of Debt
Park District of Highland Park	<u>\$ 30,965,000</u>	100.00%	<u>\$ 30,965,000</u>
Overlapping Debt			
Lake County Forest Preserve District	206,810,000	9.15%	18,923,115
City of Highland Park	9,790,058	100.00%	9,790,058
Village of Deerfield	57,075,000	1.33%	759,098
School District 109	19,450,000	3.02%	587,390
Township High School District Number 113	77,975,000	53.85%	41,989,538
Community College District Number 532	<u>47,300,000</u>	9.63%	<u>4,554,990</u>
Total overlapping debt	<u>418,400,058</u>		<u>76,604,189</u>
TOTAL DIRECT AND OVERLAPPING DEBT	<u><u>\$ 449,365,058</u></u>		<u><u>\$ 107,569,189</u></u>

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the District. The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the District's taxable.

Data Sources

Lake County Tax Extension Department

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

LEGAL DEBT MARGIN INFORMATION

Last Ten Fiscal Years

Fiscal Year	2021	2020	2019	2018
Equalized Assessed Valuation	\$ 2,330,593,645	\$ 2,383,453,383	\$ 2,436,195,918	\$ 2,440,264,291
Statutory Debt Limitation 2.875% of assessed valuation	\$ 67,004,567	\$ 68,524,285	\$ 70,040,633	\$ 70,157,598
Total Net Debt Applicable to Limit	30,965,000	12,340,000	7,175,000	8,430,000
Legal Debt Margin	\$ 36,039,567	\$ 56,184,285	\$ 62,865,633	\$ 61,727,598
Total Net Debt Applicable to the Limit as a Percentage of Debt Limit	46.21%	18.01%	10.24%	12.02%
Non-Referendum Legal Debt Limitation 0.575% of assessed valuation	\$ 13,400,913	\$ 13,704,857	\$ 14,008,127	\$ 14,031,520
Amount of Debt Applicable to Limit	30,965,000	12,340,000	7,175,000	8,430,000
Non-Referendum Legal Debt Margin	\$ (17,564,087)	\$ 1,364,857	\$ 6,833,127	\$ 5,601,520
Percentage of Legal Debt Margin to Bonded Debt Limit	231.07%	90.04%	51.22%	60.08%

*The District changed its fiscal year end from March 31 to December 31 for the period December 31, 2014.

Data Source

Audited Financial Statements

2017	2016	2015	2014*	2014	2013
\$ 2,344,268,130	\$ 2,206,882,574	\$ 2,079,369,739	\$ 2,089,605,391	\$ 2,190,455,395	\$ 2,354,383,357
\$ 67,397,709	\$ 63,447,874	\$ 59,781,880	\$ 60,076,155	\$ 62,975,593	\$ 67,688,522
9,650,000	14,195,000	13,155,000	14,330,000	15,465,000	7,880,000
\$ 57,747,709	\$ 49,252,874	\$ 46,626,880	\$ 45,746,155	\$ 47,510,593	\$ 59,808,522
14.32%	22.37%	22.00%	23.85%	24.56%	11.64%
\$ 13,479,542	\$ 12,689,575	\$ 11,956,376	\$ 12,015,231	\$ 12,595,119	\$ 13,537,704
9,650,000	2,245,000	-	-	-	-
\$ 3,829,542	\$ 10,444,575	\$ 11,956,376	\$ 12,015,231	\$ 12,595,119	\$ 13,537,704
71.59%	17.69%	0.00%	0.00%	0.00%	0.00%

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

DEMOGRAPHIC AND ECONOMIC INFORMATION

Last Ten Fiscal Years

Fiscal Year	Population	Personal Income (in thousands of dollars)	Per Capita Personal Income	Unemployment Rate
2013	29,763	\$ 2,024,003	\$ 68,004	5.7%
2014	29,763	2,002,068	67,267	6.3%
2014*	29,763	2,002,068	67,267	6.3%
2015	29,763	1,951,113	65,555	4.4%
2016	29,789	2,287,974	76,806	3.9%
2017	29,641	2,297,504	77,511	4.4%
2018	29,641	2,297,504	77,511	3.2%
2019	29,622	2,576,047	86,964	2.9%
2020	29,415	2,669,396	90,749	5.6%
2021	30,176	2,719,853	90,133	2.2%

*The District changed its fiscal year end from March 31 to December 31 for the period December 31, 2014.

Data Sources

U.S. Census Bureau
Illinois Department of Employment Security

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

PRINCIPAL EMPLOYERS

Current Year and Nine Years Ago

Employer	2021			Employer	2012		
	Rank	Number	% of Total District Population		Rank	Number	% of Total District Population
Highland Park Hospital	1	1,200	3.98%	Highland Park Hospital	1	1,200	4.02%
Township High School District Number 113	2	650	2.15%	Park District of Highland Park	2	750	2.51%
School District Number 112	3	530	1.76%	School District Number 112	3	740	2.48%
Northern Suburban Special Education District	4	420	1.39%	Ravinia Festival	4	690	2.31%
City of Highland Park *	5	239	0.79%	Northern Suburban Speical Education District	5	506	1.69%
Ravinia Festival	6	185	0.61%	Township High School District Number 113	6	398	1.33%
First Bank of Highland Park	7	128	0.42%	City of Highland Park	7	278	0.93%
Aspiritech, NFP	8	120	0.40%	Highland Park Public Library	8	97	0.32%
Dick Blick Holdings	9	100	0.33%	Highland Park Post Office	9	85	0.28%
Highland Park Post Office	10	85	0.28%				
		<u>3,657</u>	<u>12.11%</u>			<u>4,744</u>	<u>15.87%</u>

*Includes full and part-time employees

Data Sources

City of Highland Park Website
Illinois Manufacturers and Illinois Services Directories and telephone survey

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

EMPLOYEES BY FUNCTION/PROGRAM

Last Ten Fiscal Years

Fiscal Year	2021	2020	2019	2018	2017	2016	2015	2014*	2014	2013
ADMINISTRATION/FINANCE										
Full-time employees	14	15	16	17	13	22	20	22	22	24
OPERATIONS										
Full-time employees	26	26	32	25	24	25	28	26	26	26
RECREATION										
Full-time employees	54	40	38	40	38	29	30	32	32	24
GRAND TOTAL	94	81	86	82	75	76	78	80	80	74

*The District changed its fiscal year end from March 31 to December 31 for the period December 31, 2014.

Data Source

District Records

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

OPERATING INDICATORS BY FUNCTION/PROGRAM

Last Ten Fiscal Years

Fiscal Year	2021	2020	2019	2018
RECREATION CENTER				
Memberships	836	944	2,688	2,170
Members	986	1,436	3,033	3,100
Day passes	672	1,333	1,799	6,827
Rentals	31	54	71	58
AQUAPARK				
Memberships	1,248	****	540	449
CENTENNIAL ICE AREA				
Ice skating participants	1,346	745	2,057	2,294
Gymnastics participants	1,100	387	1,640	1,697
ARTS PROGRAM				
Individual enrollments	220	76	38	189
WEST RIDGE				
Individual enrollments	674	328	669	893
ATHLETICS PROGRAM				
Individual enrollments	2,405	2,051	2,007	2,257
CAMPS				
Individual enrollments	1,251	417	1,205	1,291
SPECIAL EVENTS				
Individuals	1,326	1,287	8,724	9,647
BOATING BEACH				
Season passes	304	**	**	**
GOLF COURSE				
Annual rounds played	39,820	40,984	30,711	6,228
Season passes	***	***	***	***
TENNIS				
Memberships	580	285	601	479

*The District changed its fiscal year end from March 31 to December 31 for the period December 31, 2014.

**The District did not sell boating beach seasonal passes.

***The District did not sell Sunset Valley Golf memberships.

**** Closed due to Coronavirus pandemic.

Data Source

Various District Departments

2017	2016	2015	2014	2014*	2013
2,027	2,029	2,067	1,804	1,744	2,952
3,329	3,129	3,239	3,050	3,086	2,712
8,026	7,699	8,180	2,062	1,791	2,235
55	166	1,261	193	115	207
575	788	703	655	856	484
1,978	2,065	2,076	1,599	1,158	1,809
1,908	2,252	1,766	1,791	1,115	2,165
207	141	183	660	186	363
1,398	1,664	1,403	1,799	1,874	1,919
1,643	1,940	2,222	2,224	1,793	2,455
1,246	1,466	1,572	1,194	1,371	1,238
7,264	6,232	7,120	1,176	8,788	3,215
**	160	205	199	67	232
22,997	24,184	27,127	27,775	24,724	31,635
1,058	91	135	***	***	***
675	708	704	704	750	693

**PARK DISTRICT OF HIGHLAND PARK
HIGHLAND PARK, ILLINOIS**

CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM

Last Ten Fiscal Years

Fiscal Year	2021	2020	2019	2018	2017	2016	2015	2014	2014*	2013
Recreation										
Facilities (Number of)										
Adventure golf mini-course	1	1	1	1	-	-	-	-	-	-
Aqua park	1	1	1	1	1	1	1	1	1	1
Ball diamonds	23	29	29	29	29	29	23	23	23	23
Boat launching ramp	1	1	1	1	1	1	1	1	1	1
Disc golf courses	2	2	2	2	2	2	2	2	2	2
Dog off-leash exercise area	3	3	3	3	3	3	3	3	3	3
Fishing ponds	3	3	3	3	3	3	3	3	3	3
Football fields/soccer	22	15	14	14	14	14	14	14	14	14
Golf course	1	1	1	1	1	1	1	1	1	1
Golf learning center (driving range)	1	1	1	1	-	-	-	-	-	-
Gymnastics studio	1	1	1	1	1	1	1	1	1	1
Indoor tennis courts	6	6	6	6	6	6	6	6	6	6
Indoor ice arena	1	1	1	1	1	1	1	1	1	1
Indoor playground	1	1	1	1	1	1	1	1	1	1
In-line/skateboard park	1	1	1	1	1	1	1	1	1	1
Walking and bike trails (miles)	20	9	9	9	9	9	9	9	9	9
Nature center	1	1	1	1	1	1	1	1	1	1
Nature preserves	7	6	6	6	6	6	6	6	6	6
Outdoor basketball courts	16	10	10	10	10	10	10	10	10	10
Outdoor hard surface tennis courts	28	28	36	39	39	39	39	39	39	39
Outdoor ice skating	1	1	1	1	1	1	1	1	1	1
Outdoor pickleball courts	8	8	8	-	-	-	-	-	-	-
Outdoor soft surface tennis courts	4	4	4	7	7	7	7	7	7	7
Parking spaces	2,142	2,149	2,149	2,149	2,149	2,149	2,149	2,149	2,149	2,149
Picnic areas	18	16	16	16	16	16	16	16	16	16
Picnic shelters	4	4	4	4	4	4	4	4	4	4
Playgrounds	39	39	39	39	39	39	39	39	39	39
Public park restrooms	12	12	12	12	12	12	11	11	11	11
Racquetball courts	4	4	4	4	4	4	4	4	4	4
Recreation centers	1	1	1	1	1	1	1	1	1	1
Swimming beaches	1	1	1	1	1	1	1	1	1	1
Program shelter	1	1	1	1	1	1	1	1	1	1
Public recreation beaches	4	4	4	4	4	4	4	4	4	4

*The District changed its fiscal year end from March 31 to December 31 for the period December 31, 2014.

Data Source

District Department Heads